

**WASCO COUNTY BOARD OF COMMISSIONERS  
SPECIAL SESSION / AGENDA MONDAY, March 28, 2016  
LOCATION: Tygh Valley Community Center  
57594 Tygh Valley Road, Tygh Valley, OR 97063**

**Public Comment:** Individuals wishing to address the Commission please wait for the current speaker to conclude and raise your hand to be recognized by the Chair for direction. Speakers are required to give their name and address. Please limit comments to five minutes, unless extended by the Chair.

**Departments:** Are encouraged to have their issue added to the Agenda in advance. When that is not possible the Commission will attempt to make time to fit you in during the first half-hour or between listed Agenda items.

**NOTE:** With the exception of Public Hearings, the Agenda is subject to last minute changes; times are approximate – please arrive early. **Meetings are ADA accessible.** For special accommodations please contact the Commission Office in advance, (541) 506-2520. TDD 1-800-735-2900.

6:00 p.m.

**CALL TO ORDER**

*Items without a designated appointment may be rearranged to make the best use of time. Other matters may be discussed as deemed appropriate by the Board.*

- Corrections or Additions to the Agenda

6:00 p.m.

[Public Hearing: File# PLAOMG-16-01-0001, a request by SOAK, LLC for an Outdoor Mass Gathering entitled SOAK 2016 \(also known as Burning Man Portland\).](#)

**NEW / OLD BUSINESS  
ADJOURN**

If necessary, an Executive Session may be held in accordance with: ORS 192.660(2)(a) – Employment of Public Officers, Employees & Agents, ORS 192.660(2)(b) – Discipline of Public Officers & Employees, ORS 192.660(2)(d) – Labor Negotiator Consultations, ORS 192.660(2)(e) – Real Property Transactions, ORS 192.660(2)(f) To consider information or records that are exempt by law from public inspection, ORS 192.660(2)(g) – Trade Negotiations, ORS 192.660(2)(h) - Conferring with Legal Counsel regarding litigation, ORS 192.660(2)(i) – Performance Evaluations of Public Officers & Employees, ORS 192.660(2)(j) – Public Investments, ORS 192.660(2)(m) – Security Programs, ORS 192.660(2)(n) – Labor Negotiations



WASCO COUNTY BOARD OF COMMISSIONERS  
PUBLIC HEARING SESSION  
TYGH VALLEY COMMUNITY CENTER  
MARCH 28, 2016

PRESENT: Rod Runyon, Commission Chair  
Scott Hege, County Commissioner  
Steve Kramer, County Commissioner

STAFF: Tyler Stone, Administrative Officer  
Kathy White, Executive Assistant

At 6:05 p.m. Chair Runyon opened a public hearing for the SOAK LLC (also known as "Burning Man Portland") Outdoor Mass Gathering Permit Application PLAOMG-16-01-0001. The event is to be held May 26-30 at the Justesen Ranch in Tygh Valley, Oregon.

Chair Runyon explained that a sign-in sheet is available for anyone wishing to speak on the matter at hand; not signing in does not preclude anyone from speaking but those who sign-in will be heard first in the order in which they appear on the sheet. He went on to say that the Planning Department would present a staff report after which the applicant would give their presentation. Once the presentations have concluded, the public can provide testimony in favor of or in opposition to the application; the applicant will have an opportunity to rebut testimony. Once testimony is complete, the Board will deliberate and make a motion for approval or denial.

Chair Runyon asked if any Commissioner wished to disqualify themselves for any personal or financial interest in this matter. There were none.

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PUBLIC HEARING  
MARCH 28, 2016  
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Chair Runyon asked if any member of the audience wished to challenge the right of any Commissioner to hear this matter. There were none.

Chair Runyon asked if any member of the audience wished to question the jurisdiction of this body to act on behalf of Wasco County in this matter. There were none.

Chair Runyon asked if any Commissioner needed to disclose ex-parte contacts. There were none.

Senior Planner Dustin Nilsen pointed out that this is the second year this event will be held in Tygh Valley. He stated that the application is similar to last year although predicted attendance is up from 1,300 to 1,800. He noted that this is not a land use decision and statute states that the County shall issue the permit if the applicant demonstrates compliance or the ability to comply with the Oregon Administrative Rules (OARS). Mr. Nilsen reviewed his presentation (included in the packet) which illustrated the applicant's compliance or ability to comply with the OARS. He reported that although the applicant has engaged Bishop for potable water, they have asked each participant to bring sufficient water for their own needs.

Chair Runyon asked who would be monitoring what is being brought in by attendees. Mr. Nilsen replied that he does not know but staff is satisfied that there is a solid back up plan even if no one brings their own water.

Zandra Green, representing SOAK, stated that the event will be very similar to last year with two burnable sculptures set with a two-acre burn perimeter. She said that camping will be extended up to the ridge and RV parking allowed throughout the venue. To accommodate the expected increase in attendance, parking will be larger. She explained that services will be in the same locations and ice will be available on site with the ability to bring in additional water.

Commissioner Hege asked how the burn went last year. Ms. Green responded that it went very well. She reported that they worked with Fred Justesen last year as the ash was traveling a little higher than what he was comfortable with; this year people will be stationed on the hill to respond if embers travel. She added that they will work with local fire officials – if conditions are not favorable, there will not be a burn.

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PUBLIC HEARING  
MARCH 28, 2016  
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Chair Runyon asked if there were any problems last year that caused changes to this year's plan.

Melissa Casburn, representing SOAK, outlined last year's event:

- Hand washing stations were well received and enhanced the health environment. There will be the same or greater number of hand-washing units this year.
- An on-site dumpster remained empty – people packed out what they had packed in.
- No emergency water was needed.
- There were no external sound complaints.
- Security was more than adequate and traffic was kept off the main road. The same security vendor is engaged for this year's event.
- The fire crew was increased between the first and second burn; that will continue as well as plans for making fire response more mobile.
- An on-site landing zone was used for Life Flight.
- \$500 was raised for the Tygh Valley Fire Department; plans are in place to repeat that contribution.
- SOAK will carry a \$2 million insurance policy on the event.

Commissioner Hege asked how the sound was managed last year and if there is an intent to modify that plan.

Ms. Casburn replied that there were small sound systems that they configured to angle inward rather than out of the venue. Ms. Green added that they are really just PA systems with 2-4 small speakers. Chief Deputy Lane Magill added that the Sheriff's Department received no noise complaints during last year's event.

Tygh Valley Fire Department Assistant Chief Dave Colbern reported that the event planners were very cooperative last year and the Fire Department appreciates that atmosphere. He went on to say that EMS in the area is already spread thin and the event is taxing their resources. He stated that the on-site landing zone is not safe for Life Flight and he would like to see it go back to the school landing zone. He acknowledged that local EMS has an obligation to transport but would like to explore ways to mitigate the impact on local EMS personnel who are really here to serve the

local community.

Craig McClure, representing Cracker Jack Response, agreed that there were a few hiccups last year. He reported that his team treated 80 patients, initiating two transports one of which was Life Flight – the other went by personal car. He stated that there was already an understanding that his team has a higher level of certification and there was a desire to have a Cracker Jack paramedic on transports. Unfortunately, there was initially not an agreement in place that would allow for that; by 10:00 a.m. the next morning, an agreement was signed. This year Cracker Jack will be able to give them a provider for a higher level of care.

Mr. McClure went on to say that he had not heard about the landing zone issue; Life Flight has plans to come in the day before and do some on-site training. He stated that he will work with the local authorities to make it work for everyone.

Chief Deputy Magill stated that he has reviewed the plan. There has been an increase to security which he had requested – there will be one supervisor on shift at all times. He said that he has not seen the finalized traffic control plan; the initial plan was good. The Public Works Director is reviewing the traffic plan; Chief Deputy Magill expects that it will be approved.

Chair Runyon asked if there was anyone wishing to speak for or against the event. There were none.

Chair Runyon closed the hearing for testimony and opened deliberations.

Commissioner Hege said that he found the application to be good and clean – well done with extensive plans to address contingencies. He said that based on what he heard last year and today, it is commendable. He commented that he is impressed by the organizers efforts to not use local water and to pack-in/pack-out all rubbish. He stated that he thinks it is a good event and is good for the County.

Chair Runyon reviewed the options available to the Board:

1. To approve the application as proposed and accept the findings and conditions contained in the Summary and Staff Report.
2. To approve the application with amended findings and conditions.

3. To deny the application with amended findings.

{{{Commissioner Kramer moved to approve Order 16-024 approving the application for an Outdoor Mass Gathering as proposed in planning file number PLAOMG-16-01-0001, and accept the findings and conditions contained in the Summary and Staff Report dated March 21, 2016. Commissioner Hege seconded the motion which passed unanimously.}}}

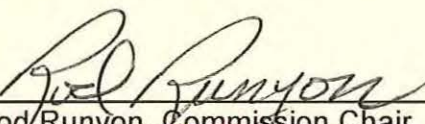
Chair Runyon adjourned the meeting at 6:41 p.m.

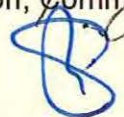
### Summary of Actions

#### Motions Passed

- To approve Order 16-024 approving the application for an Outdoor Mass Gathering as proposed in planning file number PLAOMG-16-01-0001, and accept the findings and conditions contained in the Summary and Staff Report dated March 21, 2016.

WASCO COUNTY BOARD  
OF COMMISSIONERS

  
\_\_\_\_\_  
Rod Runyon, Commission Chair

  
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Scott Hege, County Commissioner

  
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Steve Kramer, County Commissioner

**Agenda Item**  
**SOAK Application Public Hearing**

- [Wasco County Planning Department Application Response](#)
- [SOAK Outdoor Mass Gathering Application](#)

**Agenda Item**  
**Wasco County Planning Department**  
**Application Response**

- [Planning Summary of Information](#)
- [Options and Staff Recommendations](#)
- [Recommended Conditions](#)
- [Maps](#)
- [Staff Report](#)





# Wasco County Planning Department

*"Service, Sustainability & Solutions"*

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## SUMMARY OF INFORMATION

### Prepared for Wasco County Board of Commissioners Hearing

**FILE #** PLAOMG-16-01-0001

**HEARING DATE:** March 28th, 2016

**PUBLISH DATE:** March 21th, 2016

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**REQUEST:** Outdoor Mass Gathering permit for a music and art festival entitled "SOAK 2016," (also known as "Burning Man Portland") to be held May 26-30, 2016. Estimated attendance is 1,500-1,800 including staff and volunteers.

*Note: SOAK, LLC is in the process of becoming a non-profit organization. As a result, the name of the organization and event may change.*

**RECOMMENDATION:** **Approval**, with conditions

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#### APPLICANT/OWNER INFORMATION:

**Applicant:** SOAK, LLC, 555 SE 99<sup>th</sup> Ave. Ste. 201, Portland, OR 97216

**Owner:** Fred Justesen and Jonnie Justesen, Justesen Ranch Recreation, 59720 Twin Lakes Road, Grass Valley, OR 97029.

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#### PROPERTY INFORMATION:

Located in the White River Canyon, along Jake Davidson Grade Road, immediately south of Tygh Valley, Oregon. More specifically described as:

<u>Existing Tax Lots</u>	<u>Acct#</u>	<u>Acres</u>
4S 13E 10 800	10464	126.06
4S 13E 15 100	10445	67.29
4S 13E 15-16 2200	12314	163.62

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#### ATTACHMENTS:

- A. Options & Staff Recommendation**
- B. Recommended Conditions**
- C. Maps (vicinity map and site plan)**
- D. Staff Report**

## ATTACHMENT A – OPTIONS & STAFF RECOMMENDATION

Under ORS 433.750, the Board of County Commissioners is the only body authorized to issue an outdoor mass gathering permit in Wasco County. While Wasco County has exercised its authority to expand the definition of outdoor mass gathering, the only applicable regulations are those contained in ORS 433.735 to 433.770 and OAR 333 Division 39.

The following Staff Report provides important background information and addresses the applicable standards. After reviewing the applicable regulations, Staff has identified the following four options for consideration by the Board of County Commissioners.

### Board of County Commissioner Options:

1. **Approve** the application for an Outdoor Mass Gathering, and accept the proposed conditions and findings contained in the Staff Report.
2. **Approve** the application for an Outdoor Mass Gathering with amended findings and conditions.
3. **Deny** the application with amended findings that the request does not comply with the applicable health and safety regulations contained in ORS 433.735 to 433.770 and OAR 333 Division 39
4. **Continue** the hearing, to a date and time certain, if additional information is needed to determine whether applicable standards and criteria are sufficiently addressed.

### Staff Recommendation:

Staff recommends **Option 1** – Approve the application for an Outdoor Mass Gathering, and accept the proposed conditions and findings contained in the Staff Report (**Attachment D**).

## ATTACHMENT B – RECOMMENDED CONDITIONS

The full staff report with all proposed findings of fact and conclusions of law is enclosed as **Attachment D** and was available at the Wasco County Planning Department for review one week prior to the March 28th, 2016 hearing. The full staff report is made a part of the record. This summary does not supersede or alter any of the findings or conclusions in the staff report, but summarizes the results of Staff's review and recommendation. The request and subsequent decision do not constitute land use decisions, as governed by Oregon law. All applicable standards are addressed in **Attachment D**.

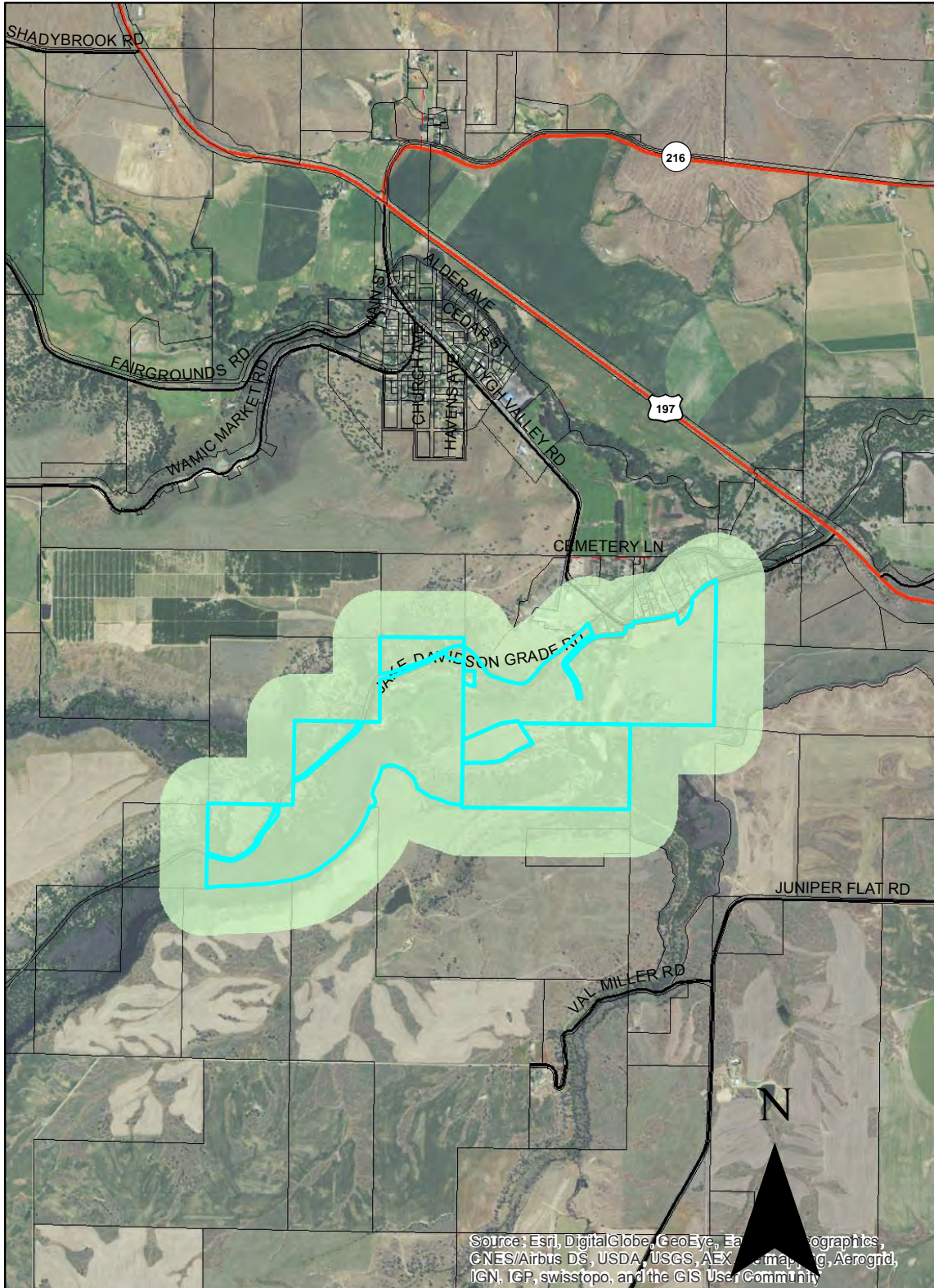
Subject to the proposed findings contained in **Attachment D**, Staff recommends the following **conditions of approval**:

- A. Applicant and property owners shall comply with the application as reviewed and approved by the staff report, which is available at the Wasco County Planning Department. This report details the restrictions on aspects of the proposed event including but not limited to location, dimensions and use. This decision does not constitute tacit approval for any other development or use.
- B. **Location:** Event shall only occur on Wasco County tax lots 4S 13E 10 800; 4S 13E 15 100; and 4S 13E 15-16 2200 and may not occur on adjacent lands owned by the Bureau of Land Management (BLM) or any other individual or organization whose signature was not obtained for the application. To demonstrate compliance, the applicant shall:
  - i. Install temporary fencing and signs that provide notice that adjacent BLM land is off limits to event participants.
  - ii. Coordinate site visits with BLM staff to inspect the condition of BLM property, to ensure there is not unauthorized use of BLM lands, and to confirm there are no resource impacts as a result of the event.
- C. **Attendance:** Maximum attendees for SOAK 2016 shall be 1,800, including staff and volunteers necessary to operate the event safely and effectively, as described in **Attachment D**.
- D. **Insurance:** Applicant shall maintain a Commercial General Liability Insurance policy of not less than \$1,000,000 specific to SOAK 2016, and naming Wasco County, its officers, agents, volunteers, and employees as an additional insured for the duration of the event and event clean up.
- E. **Water Supply:** Applicant shall comply with OAR 333-039-0015 that requires 12 gallons of water are available per person, per day of the event and 5 gallons of water are stored per person, per day, as described in **Attachment D**.
- F. **Water Supply System Construction, Maintenance, and Design:** Any temporary water system shall be inspected by Wasco County or partner agencies prior to the event for compliance with OAR 333-039-0015(3)(a) through (3)(l).
- G. **Water Quality:** If the on-site well water source is used, it shall be tested for bacterial and chemical requirements pursuant to OAR 333-039-15(2) within 30 days before the event.

- H. **Water Quality:** All transport of water shall follow the standards contained within the *2008 Drinking Water Hauling Guidelines*. Documentation shall be provided by the applicant to demonstrate compliance with these guidelines, including the forms supplied by the State/North Central Public Health District to track chlorine levels of potable water when delivered. The chlorine that is being used to increase the chlorine levels needs to be and NSF certified product. There should a copy of that on hand when the inspection takes place.
- I. **Grey Water:** No grey water is anticipated by the applicant. In coordination with the North Central Public Health District, the applicant shall develop a plan for unanticipated grey water storage needs.
- J. **Refuse Storage and Disposal:** The applicant anticipates minimal refuse storage and disposal needs. Given that the event spans a holiday weekend, the applicant shall provide a plan for unanticipated refuse storage and disposal that is consistent with OAR 333.039.0030.
- K. **Food and Sanitary Food Service:** No food vendors are proposed. If that changes, all food vendors shall comply with the applicable food and sanitary food service requirements listed in OAR 333-039-0035 and shall make themselves available for inspection during the event. Furthermore, only vendors with valid licenses, as provided by the Oregon Health Authority, shall be contracted to prepare and provide food for the event.
- L. **Emergency Medical Facilities:** Applicant shall implement proposed emergency medical services outlined in the 2016 Letter of Intent from CrackerJack First Response Specialists. The applicant shall confirm any additional emergency medical services required or recommended by the local fire and emergency service providers having jurisdiction, and the North Central Public Health District.
- M. **Fire Protection:** The applicant shall secure written statements from the local fire protection agency having jurisdiction that fire protection and fire safety access complies with state and local laws, ordinances and regulations and is satisfactory with respect to anticipated crowds and location.
- N. **Security Personnel:** At least one Department of Public Safety Standards and Training (DPSST) certified supervisor must be on shift at all times.
- O. **Security and Personnel:** Within event staff, a single point of contact must be clearly identified for security and law enforcement. Contact information for this individual shall be provided to the Wasco County Sherriff Department prior to the event.
- P. **Security and Personnel:** Applicant shall coordinate radio frequencies to be used during the event with the Wasco County Sherriff Department to prevent disruption of local emergency service provider communications.
- Q. **Traffic:** Traffic Control Plan shall be implemented as submitted. If changes are proposed, they must be coordinated and approved by the Wasco County Public Works Department prior to the event.

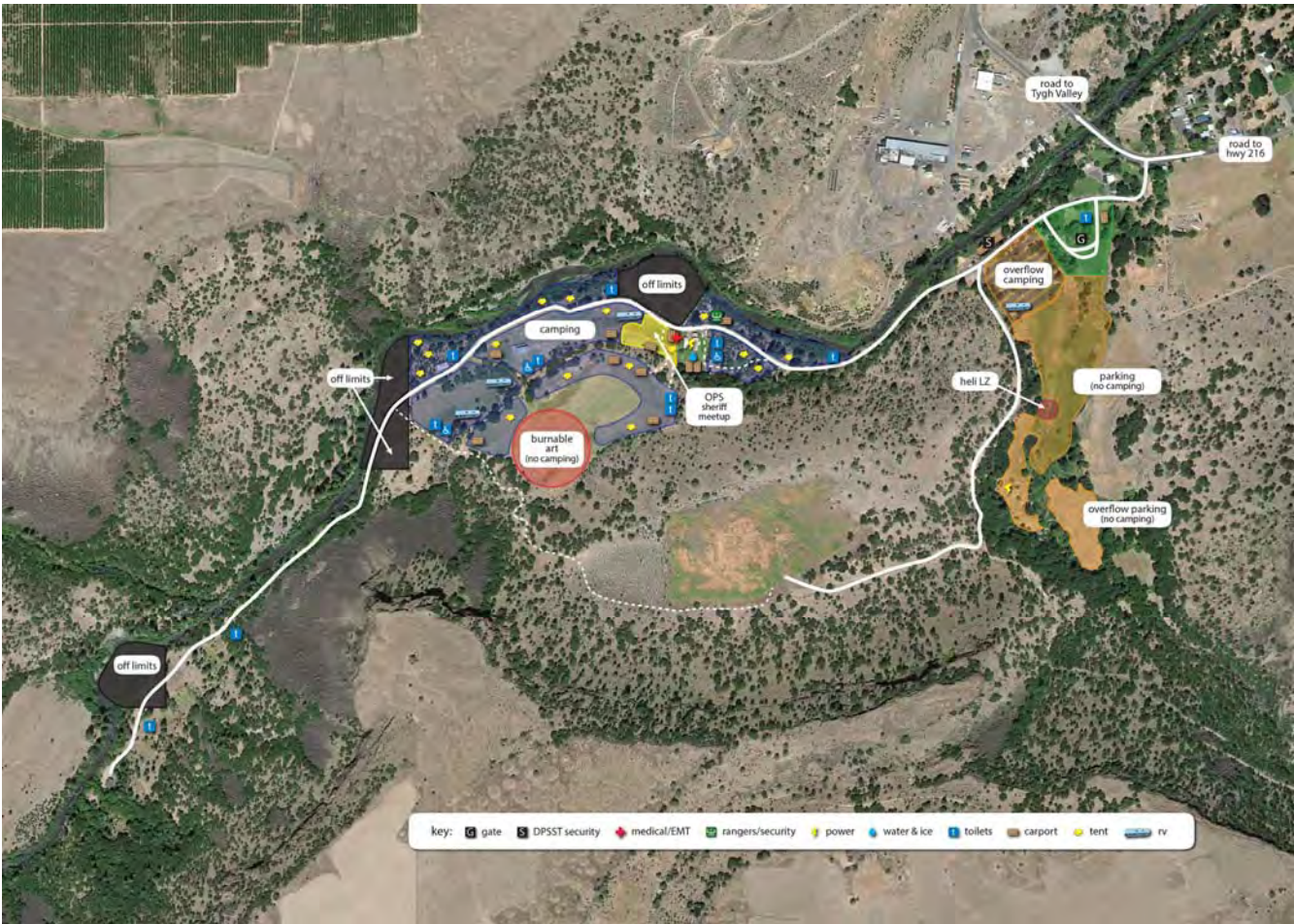
- R. **Traffic:** Each vehicle parking space shall have a minimum width of 10 feet and a minimum length of 20 feet, and parking shall be clearly marked. Parking shall be arranged to provide clear access to exits at all times.
  
- S. **Site Visits:** Applicant shall coordinate an inter-agency site visit before the event, and after the event to allow County Planning Department staff and health and safety agencies to confirm compliance with the conditions described above, as well as any resource impacts that may have occurred as a result to the event.

ATTACHMENT C – MAPS  
PLAOMG-16-01-0001  
VICINITY MAP AND 750' APO



Source: Esri, DigitalGlobe, GeoEye, Earthstar Geographics, CNES/Airbus DS, USDA, USGS, AeroGRID, IGN, IGP, swisstopo, and the GIS User Community

**ATTACHMENT C – MAPS**  
**Site Plan**



**Please note**, the above site site plan reflects changes to restrict usage of contiguous public lands pursuant to the SOAK 2015 application and review.

**ATTACHMENT D – STAFF REPORT**

**File Number:** PLAOMG-16-01-0001

**Applicant:** Thomas McElroy of SOAK, LLC  
Event Coordinator and onsite contact is Xandra Green

*Note: SOAK, LLC is in the process of becoming a non-profit organization. As a result, the name of the organization and event may change.*

**Property Owners:** Fred Justesen and Jonnie Justesen

**Request:** Outdoor Mass Gathering permit for a music and art festival entitled “SOAK 2016,” (also known as “Burning Man Portland”) May 26-30, 2016. Estimated attendance is 1,500-1,800 including staff and volunteers.

**Event Location:** White River canyon, along Jake Davidson Grade Road, immediately south of Tygh Valley, Oregon. More specifically described as:

<u>Tax Lot#</u>	<u>Acct#</u>	<u>Acres</u>
4S 13E 10 800	10464	126.06
4S 13E 15 100	10445	67.29
4S 13E 15-16 2200	12314	163.62

**Zoning:** A-1 160 (Exclusive Farm Use) and TV-R (Tygh Valley Residential)

**Past Actions:**

4S 13E 10 800  
PLAARC-08-05-4307 - (PAR-07-101) Land division  
PLAARC-08-06-5066 - (PAR-07-102) Land division

4S 13E 15 100  
PLAARC-08-04-3812 - (REP-95-106) Lot line adjustment  
PLAARC-08-06-5066 (see above)  
PLAARC-08-05-3997 - (MIN-05-117) Replacement dwelling

4S 13E 0 2200  
PLAARC-08-05-3756 - (LOC-05-WR) Water right

**Procedure Type:** Public Hearing by Wasco County Board of Commissioners

**Staff Recommendation:** Approval, with conditions

**Hearing Date:** March 28th, 2016 at 6:00pm

**Hearing Location:** Tygh Valley Community Center  
57594 Tygh Valley Road  
Tygh Valley, OR 97063

**Prepared By:** Dustin Nilsen, Senior Planner



**I. APPLICABLE STANDARDS**

**Wasco County Land Use & Development Ordinance (WCLUDO)**

- A. Chapter 3 Basic Provisions**  
Section 3.210.B.13 Uses Permitted Without Review: Commercial Uses

**Oregon Revised Statute (ORS)**

- B. ORS 433.735 to 433.770 Regulation of Outdoor Mass Gatherings**  
ORS 433.750 Permit application; procedure for issuance of permit; fee  
ORS 433.755 Additional information; liability of permit holder; casualty insurance; county as additional insured

**Oregon Administrative Rules (OAR)**

- C. OAR 333 Division 39 Regulations Governing Health and Safety at Outdoor Mass Gatherings**  
OAR 333-039-0015 Water Supply  
OAR 333-039-0020 Drainage  
OAR 333-039-0025 Sewerage Facilities  
OAR 333-039-0030 Refuse Storage and Disposal  
OAR 333-039-0035 Food and Sanitary Food Service  
OAR 333-039-0040 Emergency Medical Facilities  
OAR 333-039-0045 Fire Protection  
OAR 333-039-0050 Security Personnel  
OAR 333-039-0055 Traffic

**II. BACKGROUND**

- A. Legal Parcel:** The proposed event will occur on multiple properties owned by Fred Justesen and Jonnie Justesen, collectively known as “the Justesen Ranch” in the White River canyon, immediately south of Tygh Valley. The properties include three tax lots: 4S 13E 10 800; 4S 13E 15 100; and 4S 13E 16-15 2200.

Section 1.090 of the Wasco County Land Use and Development Ordinance (LUDO) defines “legal parcel” as a unit of land created as follows: (a) A lot in an existing, duly recorded subdivision; or (b) A parcel in an existing, duly recorded major or minor land partition; or (c) By deed or land sales contract prior to September 4, 1974.

- Tax Lots 4S 13E 10 800 and 4S 13E 15 100 were approved in their current configuration in Partition Plat PAR-07-122, filed with the Wasco County Clerk on June 12, 2008.
- Tax Lot 4S 13E 16-15 2200 was approved in its current configuration in 1995 by Property Line Adjustment Plat PLA-95-108-WAA18-A, filed with the Wasco County Clerk on November 7, 1995.

The subject properties are consistent with LUDO. In addition to the recorded plats, deed documentation provided by the applicant confirms Fred and Jonnie Justesen are the owners of the subject parcels.

- B. Site Description:** As previously noted portions of three properties owned by the Justesen’s will be used for the proposed event. In total, the tax lots include approximately 357 acres. Site plans provided by the applicant indicate most of the proposed event will occur near Jake Davidson Grade Road, and will therefore only occur on a portion of the larger property.

The subject property consists of variable terrain and slopes with some level areas near Jake Davidson Grade Road; gently rolling hills maintained as pasture between the road and basalt rock buttes to the south; and the shoreline of the White River to the north. Much of the property is bordered by a buffer of oak and pine trees. Existing improvements to the property include residential development and agriculture structures. A portion of the White River also crosses through the subject property. The photo below was taken by staff at the site on and provides an example of the characteristic landscape of the event site:



**Surrounding Land Use:** The subject parcel is located in the White River canyon, south of Tygh Valley. Within the canyon, lands contain a mixed forest of oak and pine trees with some open pastures and grassy areas. Outside of the canyon, the landscape rises in elevation with steep basalt rock outcrops and large buttes. Orchard and haying farm activities are visible in aerial photographs to the north and south of the event site. Two large tracts of public land zoned Exclusive Farm Use are located directly north and west of the property and are. Private properties to the north and north east are zoned Tygh Valley Residential and Tygh Valley Medium Commercial/Industrial. Properties to the south are zoned Exclusive Farm Use, are privately owned and appear to be active ranching lands.

Using GIS and aerial photographs, an analysis of surrounding taxlots indicates that much of the community of Tygh Valley, including dozens of dwellings, are located within one mile of the proposed event. Most of the dwellings within one mile are located north of the event site, on the other side of a butte – which provides some intervening topography. The nearest dwellings are located on the subject parcel and on adjacent parcel also owned by Jonnie Justesen.

- C. **Public Notice & Comments:** Per ORS 433.750(4), notice of the public hearing was published 10 days prior to the hearing on March 17th, 2016 in *The Dalles Chronicle*. Additionally, on March 17th, 2016, Staff mailed the hearing notice to all owners of property within 750’ of the subject parcel, shared it with the partner agencies for continued coordination, and posted the application materials and hearing notice on the Planning Department website.

**Agency Comments:** The applicant was encouraged to work with agencies and departments directly to coordinate event and event application needs. Upon deeming the application complete, Staff notified partner agencies on February 12, 2016 and invited additional written comments. A second notice was provided to partner agencies March 17th, 2016 with the hearing notice. Comments were received from the following individuals and are briefly summarized here.

**Lane Magill, Wasco County Sherriff** by email February 12, 2016:

- At this time there are no issues with the application.
- Final approval will require consultation with the Sheriff's Office and Wasco Road Approval.

**Robert Wood, Watermaster** by email February 12, 2016:

- At this time there are no issues with the application.

**Staff Response:** Comments are addressed throughout the report and applicable conditions of approval are included.

## **FINDINGS:**

### **A. Applicable provisions of the Wasco County Land Use and Development Ordinance (LUDO):**

Chapter 3 contains Basic Provisions for each zone. Chapter 3 Section 3.210.B.13 allows outdoor gatherings as a commercial use permitted without review in the Exclusive Farm Use zone. It states:

*"An outdoor gathering as defined in ORS 433.735 or other gathering of fewer than 3,000 persons that is not anticipated to continue for more than 120 hours in any three month period."*

ORS 433.735(1) generally defines outdoor mass gatherings as an assembly of more than 3,000 persons which continues or can reasonably be expected to continue for more than 24 consecutive hours but less than 120 hours within any three-month period and which is held primarily in open spaces and not in any permanent structure. Additionally, the provision listed above includes the gathering of fewer than 3,000 persons that is not anticipated to continue for more than 120 hours in any three month period in the Exclusive Farm Use zone. **NOTE:** A gathering described above is not subject to a land use decision or land use permitting. A Permit is required for *outdoor mass gathering*. *Permit Application, notice, and fee, requirements are outlined in ORS 433.750-755, to protect health and safety.*

**FINDING:** The LUDO text addressing outdoor mass gatherings is more expansive than the language found in ORS 433.735(1) because the statute allows counties to "otherwise define" outdoor mass gatherings. Wasco County expanded the definition of outdoor mass gathering in some zones to also include gatherings of "fewer than 3,000 persons" in the course of legislative updates to the LUDO which became effective on January 17, 2006. Consequently, an outdoor mass gathering permit became a pathway for anyone seeking authorization for a gathering of fewer than 3,000 people that is reasonably expected to continue for less than 120 hours. All such gatherings described above are subject to the outdoor mass gatherings regulations found in ORS 433.735 to 433.770.

Applicant is requesting approval for an outdoor mass gathering for an art and music festival entitled, "SOAK 2016," May 26-30, 2016 on the Justesen Ranch located at 89720 Jake Davidson Road Tygh Valley, Oregon. The application form states that 1,500-1,800 people are anticipated to attend.

As proposed, core staff will arrive on May 24 and remaining staff and volunteers will arrive May 25 to set up event space and theme camps. The event will begin May 26 and the box office will open at 12:00pm to take tickets from participants. Participation in the event and arrival of additional participants will continue through 3:00pm on May 30, with some exodus occurring throughout. The final clean up and final exodus will occur on May 30. Per the site plan and narrative submitted by the applicant, the event will be held primarily in open spaces and not in any permanent structures. The applicant proposes several temporary structures spread throughout the festival site including a box office, lounges/shade structures, and interactive art displays.

Based on proposed event characteristics, estimated number of attendees and schedule, staff finds that this event constitutes an Outdoor Mass Gathering as defined in LUDO Section 3.210.B.13 and ORS 433.735. Staff recommends a **condition** that attendance is capped at 1,800, including staff and volunteers necessary to operate the event safely and effectively, as described throughout this report to be consistent with the size of event that has been coordinated with public health and safety agencies.

Applicable rules from ORS 433.750-755 are addressed in B, below.

#### **B. ORS 433.735 to 433.770 Regulation of Outdoor Mass Gatherings**

##### ***433.750 Permit application; procedure for issuance of permit; fee.***

*(1) The governing body of a county in which an outdoor mass gathering is to take place shall issue a permit upon application when the organizer demonstrates compliance with or the ability to comply with the health and safety rules governing outdoor mass gatherings to be regulated according to the anticipated crowd and adopted by the Oregon Health Authority (\*\*\*)*

**FINDING:** The Board of County Commissioners is the only body authorized to issue an outdoor mass gathering permit in Wasco County. Furthermore, the use of “shall” in ORS 433.750(1) seems to require issuance of the permit if the application demonstrates the ability to comply with the applicable health and safety rules. This interpretation is well-established in case law going back to 1982. Coincidentally, it was 1000 Friends v. Wasco County (LUBA 82-039), which found:

*The legislature’s decision to limit jurisdiction in this manner reflects the narrow range of review criteria and limited discretion available to the county governing body under ORS Chapter 433. (\*\*\*) Land use considerations have no bearing on the decision to grant or deny an outdoor mass gathering permit given the limited criteria to be applied to the permit request.*

Staff is not aware of any case law which explicitly prevents a county governing body from imposing reasonable conditions in conjunction with a permit approval. Therefore, Staff recommends several conditions throughout this report to protect public health and safety.

The referenced Oregon Health Authority rules (OAR 333 Division 39) are addressed beginning in C, below.

*(2) Notice of the application shall be sent by the county governing body to the county sheriff or county chief law enforcement officer, the county health officer and the chief of the fire district in which the gathering is to be held.*

**FINDING:** Staff notified partner agencies on February 12th, 2016 of a complete application and invited additional written comments. A second notice was provided on March 17, 2016 with the hearing notice and a request for remaining comments.

(3) *Each officer receiving notice of the application under subsection (2) of this section who wishes to comment on the application shall submit such comment in writing to the county governing body not later than the hearing date. The comment may include recommendations related to the official functions of the officer as to granting the permit and any recommended conditions that should be imposed.*

**FINDING:** Good faith coordination between both Applicant and partner agencies has been ongoing in order to address applicable regulations. Partner agencies were invited to submit additional comments once the current application was deemed complete. Notice of the hearing was provided to partner agencies March 17, 2016 and additional comments were invited. Comments received have been made part of the record and are addressed throughout this report.

(4) *The county governing body shall hold a public hearing on the issue of compliance with this section. Notice of the time and place of such hearing including a general explanation of the matter to be considered shall be published at least 10 calendar days before the hearing in a newspaper of general circulation in the county or, if there is none, it shall be posted in at least three public places in the county.*

**FINDING:** A public hearing with the Wasco County Board of Commissioners has been scheduled for March 28<sup>th</sup>, 2016. On March 17, 2016 written notice of the hearing was provided to *The Dalles Chronicle Newspaper* and mailed to adjacent property owners within 750 feet of the proposed event site. The application materials and hearing notice were also posted on the Wasco County Planning Department website March 17, 2016. Notice of the time and location of the hearing was provided and published at least ten calendar days before the hearing in the local newspaper, consistent with this requirement.

**433.755 Additional information required before permit issued; liability of permit holder; casualty insurance; county as additional insured.**

(1) *(\*\*) If the county governing body determines upon examination of the permit application that the outdoor mass gathering creates a potential for injury to persons or property, the county governing body may require organizers to obtain an insurance policy in an amount commensurate with the risk, but not exceeding \$1 million. The policy of casualty insurance shall provide coverage against liability for death, injury or disability of any human or for damage to property arising out of the outdoor mass gathering. The county shall be named as an additional insured under the policy.*

**FINDING:** Information obtained during the review led staff to conclude that the proposed gathering creates a potential for injury to persons or property. Staff required the applicant to provide a Commercial General Liability Insurance policy of not less than \$1,000,000 specific to SOAK, LLC, and naming Wasco County, its officers, agents, volunteers, and employees as an additional insured as part of their application. The applicant has provided proof of insurance, consistent with ORS 433.755(1) and is therefore consistent with this requirement.

**C. Regulations Governing Health and Safety at Outdoor Mass Gatherings - Oregon Administrative Rules 333 Division 39 (as referenced in ORS 433.750(1)):**

***Oregon Administrative Rule 333-039-0015 - Water Supply***

(1) *Required Amounts:*

(a) *A minimum of 12 gallons per person per day shall be available for the anticipated assembly;*

- (b) *Storage facilities equal to one day's total water usage shall be provided, unless a greater or lesser amount, with a minimum of five gallons per person per day, is determined by the Division as sufficient or necessary, based on the availability and quantity of the reserve water supply and the required water demands for toilets, food vendors, camping areas and other facilities;*
- (c) *A Division approved well or water system may be used as a source of water, or in addition to Division approved outside sources, to meet all requirements;*
- (d) *An amount of water equal to one day's total usage shall be kept in reserve at all times.*

**FINDING:** The application coversheet describes the event as up to 1,800 people. The applicant has proposed to have 3,000 gallons of water stored on site at all times, and to require all participants to provide 2 gallons per day per person.

The applicant stated that last year it did not use any contracted water and proposes that any water needs not met by the participants will be available through Tygh Valley Water. Tygh Valley Water District has stated that it would supply up to 21,600 gallons per day (a letter of intent dated January 3rd, 2016. Based on maximum attendance of 1,800 people (including attendees and staff/volunteers), 21,600 gallons of water per day would need to be available (1,800 people x 12 gallons per day = 21,600 gallons per day). The Oregon Health Authority approves municipal water systems and enforces drinking water quality standards. Staff recommends a **condition** is included to ensure 12 gallons of water are available per person, per day of the event and any testing and hauling of drinking water consistent with the *2008 Drinking Water Hauling Guidelines* and is coordinated with the North Central Public Health District.

Due to the large supply and availability of municipal water sources within close proximity to the event, Staff recommends a **condition** require storage facilities be provided to meet the minimum requirement of 5 gallons/person/day. Maximum attendance (1,800 people) would require water storage facilities of 9,000 gallons. To meet this requirement, the applicant has proposed meeting part of the 5 gallon/person/day requirement by requiring event participants to bring their own water (at least 2 gallons/person/day), supplying 15 20-gallon hand washing stations (to be serviced daily), and providing a 3,000 gallon water truck on site daily, provided by Tygh Valley Water.

The applicant has interpreted (d) to require the same as “readily available.” Staff agrees that (d) does not explicitly require the reserve, equal to one day’s total usage, to be kept on site. Assuming “one day’s total usage” refers to 5 gallons/person/day (9,000 gallons), it is possible that the applicant can meet that requirement on site with the well water source, the 3,000 gallon water truck, requiring participants to bring at least 2 gallons/person/day to enter the event and by providing the hand washing stations described above. Given this information, and the known availability of municipal water in the nearby area, Staff finds the reserve requirement of (d) is achieved. Staff finds the proposed source and supply method can provide the required volume, storage, and reserve of approved water for 1,800 people.

**(2) Bacteriological and Chemical Requirements:**

- (a) *All water provided shall give a negative result for the presence of coliform bacteria when subjected to standard laboratory test procedures for detecting the presence of coliform bacteria and shall be from sources and in containers approved by the Division;*
- (b) *Water provided shall not contain the following substances in excess of amounts listed. The organizer shall provide a laboratory analysis report as evidence of this: Substance Concentration in mg/1:*
  - (A) *Arsenic -- 0.1;*
  - (B) *Cadmium -- 1.0;*
  - (C) *Chloride -- 250.0;*

- (D) Copper -- 1.0;
- (E) Cyanide -- 0.01;
- (F) Fluoride -- 1.7;
- (G) Iron -- 0.3;
- (H) Lead -- 0.05;
- (I) Selenium -- 0.01;
- (J) Nitrate (NO<sub>3</sub>) -- 45.0;
- (K) Total Dissolved Solids -- 500.0;
- (L) Zinc -- 5.0.

**FINDING:** The applicant has specified that the on-site well will be tested for nitrates and arsenic within 30 days before the event. The applicant also states that they will follow all transport and storage regulations outlined in the *2008 Drinking Water Hauling Guidelines* to ensure compliance with this requirement and as requested by the North Central Public Health District. Staff recommends a **condition** to ensure the on-site water source is tested for quality within 30 days before the event and provides documentation to confirm the guidelines contained within the *2008 Drinking Water Hauling Guidelines* are adhered to.

(3) *Construction, Maintenance, and Design:*

- (a) *All parts of the water supply system shall be constructed of non-toxic materials;*
- (b) *All water distribution lines and fittings shall be constructed of galvanized wrought iron, galvanized steel, copper, or NSF approved plastic pipe. All plastic pipe and fittings must bear the NSF seal;*
- (c) *Pressure tanks and storage tanks shall be constructed of non-toxic materials. Tanks which have previously been used to contain toxic substances shall not be used;*
- (d) *Prior to placing the water supply system into use, all portions of the system including storage tanks and distribution system shall be disinfected by adding a chlorine solution of not less than 50 mg/1 and retaining the mixture within all portions of the system for at least 24 hours. Following disinfection, the system is to be thoroughly flushed of the chlorine solution;*
- (e) *Hydrants equipped with self-closing faucets shall be provided at a ratio of not less than one for every 250 persons or fraction thereof anticipated;*
- (f) *Each faucet shall be mounted on a minimum 36 inch riser. The riser is to be securely fastened to a supporting structure equal in strength to a four inch by four inch timber which is securely anchored in the ground;*
- (g) *Each faucet and riser shall be accompanied by a seepage pit located directly beneath the faucet which shall have a minimum inside diameter of 12 inches and a minimum depth of three feet and shall be backfilled with clean coarse rock;*
- (h) *All water distribution lines shall be installed at a minimum depth of 12 inches in the soil and shall be covered;*
- (i) *If camping and activity areas are separately designated, 60 percent of the total required faucets shall be located within the area designated for camping, and 40 percent of the total required faucets shall be located in the area designated for activities;*
- (j) *A minimum of one faucet shall be located not more than 25 lineal feet from each food service facility and a minimum of one faucet shall be located not more than 25 lineal feet from any emergency medical facility;*
- (k) *Garden hoses, flexible hoses, pipes, or similar devices shall not be connected to any faucet or any other portion of the water supply system for personal convenience or any other reason;*
- (l) *A minimum pressure of 20 pounds per square inch shall be maintained at all times and at all points within the water distribution system.*

**FINDING:** Applicant states that all potable water storage materials will be NSF approved and site inspections will be coordinated with North Central Public Health District prior to the event to ensure compliance with the 2008 *Drinking Water Hauling Guidelines*. Staff finds it reasonable that the location of the existing water supply and proposed uses will facilitate compliance with the “Construction, Maintenance and Design” standards listed above.

**Oregon Administrative Rule 333-039-0020 - Drainage**

- (1) *The site selected for the outdoor mass gathering shall have good natural drainage. Areas which are swampy, or areas known to be susceptible to flash flooding are not acceptable.*
- (2) *Roads at the outdoor mass gathering site shall be provided with culverts, tiles, and ditching wherever needed to protect such roads from erosion due to precipitation.*

**FINDING:** According to the applicant, the property has been inspected previously for drainage by the North Central Public Health District and was deemed to be acceptable. The application materials state that the Justesen Ranch has employed best management practices to ensure proper erosion control from pedestrian and automobile traffic, farming and recreation impacts. Jake Davidson Grade Road is an existing and maintained road, and can provide access to the event. Staff finds the selected event site provides sufficient drainage and roads will be provided with adequate protections from erosion due to precipitation.

**Oregon Administrative Rule 333-039-0025 - Sewerage Facilities**

- (1) *Non-Water Carried Sewage Facilities...*

**Finding:** No non-water carried sewage facilities (earth-pit privies) are proposed. One earth-pit toilet currently exists on the property, but will be closed to event participants. Instead, the applicant has contracted with Columbia Affordable Portables to provide 55 onsite portable toilets (5 will be ADA accessible).

- (2) *If water carried subsurface sewage disposal facilities are provided, they shall be governed by OAR 333-041-0001 through 333-041-0040, and by this reference are incorporated herein and made a part hereof...*

**Finding:** No subsurface water carried sewage disposal facilities are proposed. Instead, the applicant has contracted with Affordable Portables, Inc. to provide onsite portable toilets.

- (3) *Number and Location of Toilets and Privies:*
  - (a) *Seven privies or toilets or any combination thereof shall be provided for each 800 persons or fraction thereof anticipated;*
  - (b) *If camping and planned activity areas are separately designated, sixty percent of the total required toilets or privies shall be located within the designated camping area and forty percent of the total required toilets or privies shall be located in the designated planned activity area. If areas are not designated, location and spacing of toilets and privies shall be in accordance with anticipated crowd clustering or grouping, or spaced uniformly throughout the entire mass gathering site;*
  - (c) *All chemical toilets, if provided, shall be located so as to be easily and readily serviced by servicing vehicles.*

**FINDING:** Affordable Portables will provide 55 or more portable toilets”. As previously noted, the applicant proposes a total of 15 (2 Place) washing stations throughout the site. Based on maximum attendance of 1,800 (including staff/volunteers), this represents approximately 32 attendees per toilet, which exceeds the standard (7 toilets per 800 attendees or 114 attendees per toilet) listed above.



Per the submitted site plan, the applicant proposes toilets in proximity to camping areas and activity areas. With the exception of parking areas being located away from camping and activity areas, the event site is open and easily accessible. Staff finds the quantity and location of the toilet facilities meets the standard.

*(4) Liquid Wastes not Containing Human Excreta:*

- (a) Facilities shall be provided for the disposal of all liquid wastes not containing human excreta such as, but not limited to, kitchen or cooking waste water, grease, dishwater, wash water, and bath water. These facilities shall be specifically identified by means of a sign which states "Waste Water Disposal";*
- (b) Such facilities shall consist of a seepage pit having a minimum depth of three feet and a lateral area of not less than 32 square feet. The pit shall be backfilled with clean, coarse rock and be protected by a one-fourth inch screen which is removable and will effectively trap food particles and prevent other wastes from entering the backfilled rock;*
- (c) All food particles and other waste material shall be removed from the facilities at least once every 24 hours or at more frequent intervals if necessary to prevent fly and insect attraction;*
- (d) Such facilities shall be located or spaced so as to uniformly serve the participants of the outdoor mass gathering;*
- (e) One facility shall be provided for each 3,000 persons or fraction thereof anticipated;*
- (f) At least one facility shall be located not more than 50 lineal feet from each food service facility.*

**FINDING:** The application materials state that food and liquor vendors are not allowed at the event, no shower facilities will be provided, and event participants are required to collect and remove all waste - including grey water - when they depart the event. Staff recommends a **condition** that a plan is developed in a manner consistent with this regulation to handle any unanticipated grey water storage needs.

***Oregon Administrative Rule 333-039-0030 - Refuse Storage and Disposal***

- (1) All refuse and solid waste shall be stored in fly-tight containers constructed of impervious material.*
- (2) Containers for refuse and solid waste storage shall be provided at a minimum ratio of one 30 gallon container for each 16 persons or fraction thereof anticipated or one cubic yard of container capacity for each 125 persons or fraction thereof anticipated.*
- (3) All refuse and solid waste shall be removed from storage containers at least once every 24 hours and transported and disposed of in a manner which is authorized and complies with state and local laws, ordinances and regulations.*

**FINDING:** The applicant proposes educating attendees upon arrival to be consistent with "leave no trace" ethos and the "pack it in, pack it out" requirements of the event. Detailed searches of the area for debris are proposed to follow the event. In its application the applicant stated that it required no outside trash service and that all materials were handled by participants and the event was able to support its own refuse disposal without outside contracting. It has requested to rely upon the use of an onsite dumpster of 2.5 yards, a 25 foot rental truck, and The Dalles Disposal as only contingency to satisfy the 14.4 yards of necessary refuse handling. The event requires attendees to collect refuse in fly-tight containers, made of impervious materials. The applicant has a letter of intent with The Dalles Disposal in case additional trash removal becomes necessary.

Staff recommends a **condition** to require the development of a plan to be implemented in the event that the participants and on site dumpster is not large enough to meet event needs.

**Oregon Administrative Rule 333-039-0035 - Food and Sanitary Food Service**

- (1) *Food service facilities, if supplied, shall be located in clean surroundings and shall be maintained in a clean and sanitary condition.*
- (2) *Food service facilities, if supplied, shall be so constructed and arranged that food, drink, utensils, and equipment will not be exposed to rodents, insects, dust, dirt, or other contamination. If flies are present, screening shall be required.*
- (3) *The water supply for food service facilities shall be adequate in amount to serve the requirements of the facility and shall be safe for human consumption. Storage tanks or containers, when used, shall be of smooth, easily cleanable material, and shall be cleaned and sanitized each time they are refilled. Water shall not be dipped from a receptacle for drinking or culinary purposes.*
- (4) *Toilet or privy facilities which comply with these rules shall be available within the immediate area for use by the food service facility personnel.*
- (5) *Hand washing facilities shall be made available for the food service facility personnel. In lieu of a handwashing sink, there shall be provided a pan with soap and water for washing of hands, and a pan of water containing a bactericidal solution of 50 mg/1 of available chlorine or its equivalent for rinsing of hands. Sanitary paper towels shall be provided. The use of a common-type towel is prohibited. Utensil washing vats shall not be used for handwashing.*
- (6)
  - (a) *All multi-use utensils and all display cases or windows, counters, shelves, tables, refrigeration equipment, sinks, and other equipment used in connection with the operation of a food service facility shall be constructed as to be easily cleaned and shall be kept in good repair;*
  - (b) *Utensils containing or plated with cadmium or lead shall not be used, provided, however, that solder containing lead may be used for jointing;*
  - (c) *Food containers with seams which are not sealed flush with the surface shall not be re-used. Single service containers and utensils shall not be re-used.*
- (7)
  - (a) *Single service paper plates, cups, and plastic or wood knives, forks, and spoons are recommended but not required. If multiple use dishes, utensils, or equipment are used, they must be subjected to one of the following methods of bactericidal treatment after cleaning and washing:*
    - (A) *Immersion for at least two minutes in clean, hot water at a temperature of at least 170° Fahrenheit. If hot water is used, a dependable thermometer shall be available at all times and shall be used. The pouring of scalding water over washed utensils is not acceptable as a satisfactory bactericidal treatment;*
    - (B) *Immersion for at least two minutes in a lukewarm chlorine bath. This bath shall be made up at a strength of at least 100 mg/1 of available chlorine. The bath shall not be used after its strength has been reduced to 50 mg/1;*
    - (C) *Immersion for at least two minutes in an approved quaternary ammonium bath containing at least 25 mg/1 as determined by a suitable field test.*
  - (b) *In machine dishwashing, the hot water rinse shall be at least 170° Fahrenheit and shall be for a minimum of ten seconds;*
  - (c) *In hand dishwashing, a three compartment sink shall be required. The first compartment shall be used for washing with a soap or detergent solution. The second compartment shall be used for*

- clear water rinse, and the third compartment shall be used for the bactericidal solution and sanitizing bath.*
- (8) If ice cream or frozen desserts are dipped and served at the food service facility, all scoops and dippers shall be kept in running water dipper wells.*
- (9) (a) All refuse and solid waste shall be stored or collected in tightly covered, water impervious containers until removed from the food service facility. Such containers when emptied shall be washed to prevent them from attracting flies and rodents;*  
*(b) All dishwater and liquid wastes not containing human excreta shall be disposed of in accordance with OAR 333-039-0025(4)(a) to (f) of these rules.*
- (10)(a) All readily perishable food shall be kept at or below 45° Fahrenheit except when being prepared or actually served. Readily perishable foods shall be stored in shallow containers under refrigeration until cooled below 45° Fahrenheit. When such foods have been cooled below 45° Fahrenheit, they may be stored in deep containers. Food shall not be served which has been stored, handled, or otherwise cared for in a manner not in compliance with these rules;*  
*(b) A dependable indicating thermometer shall be provided in each refrigerator;*  
*(c) All ice shall be stored and handled in such a way as to prevent contamination. Ice scoops or tongs shall be used to place ice in glasses or cups. Ice shall be obtained only at sources which are licensed under ORS Chapter 624 or 627.*
- (11) All food products, raw, cooked, canned, or otherwise, shall be wholesome and free of spoilage during storage, preparation, and serving. All milk and milk products shall come from a source which is licensed and approved by the Oregon State Department of Agriculture. Home canned or home processed foods shall not be stored, prepared, or served by the food service facility.*
- (12) Pre-cooked foods or meats must be kept at or below 45° Fahrenheit at all times and subjected to continuously applied heat which will sustain the internal temperature of the food item to not less than 140° until such time as it is served.*
- (13) Bottled soda or fruit drinks may be cooled in tanks with water and ice provided the tanks contain not less than 50 mg/1 available chlorine. The tops of the containers shall not be submerged. Milk and milk products shall be kept at or below 45° Fahrenheit in dry refrigeration.*
- (14) Canned soda or fruit drinks may be cooled in tanks of ice and water provided that the water contains not less than 50 mg/1 available chlorine.*
- (15) All persons within the food service facility shall wear clean outer garments and shall keep their hands clean at all times while engaged in preparing or serving food and drink, or washing and storing utensils and equipment.*
- (16) All persons while within a food service facility shall refrain from any personal action or conduct which would directly or indirectly harm the quality or wholesomeness of the food.*
- (17) No live animals or fowl shall be permitted within the confines of any food service facility.*

**FINDING:** The application materials state that food and food service facilities will not be supplied and that food vendors, liquor sales and vendors of any sort are not permitted at the event. Given this information, OAR 333-039-0035 is not applicable. The applicant intends to only provide pre-packaged food, ice, and the use of a refrigerated trailer from Gem Ice of The Dalles in the event of a medical emergency.

**Oregon Administrative Rule 333-039-0040 - Emergency Medical Facilities**

- (1) *There shall be present at the outdoor mass gathering site for emergency medical services, physicians and nurses in the following ratios:*
  - (a) *Daylight Hours -- At least one Oregon physician plus sufficient other physicians (licensed to practice medicine and surgery in any of the 50 states of the United States) to provide a ratio of one for each 10,000 persons attending or fraction thereof and one nurse for each 7,500 persons attending or fraction thereof;*
  - (b) *Nighttime Hours - (1 a.m. to 7 a.m.) -- At least one Oregon physician plus sufficient other physicians (licensed to practice medicine and surgery in any of the 50 states of the United States) to provide a ratio of one for each 20,000 persons attending or fraction thereof and one nurse for each 15,000 persons attending or fraction thereof.*
- (2) *Facilities shall be provided in which physicians can provide patient care and treatment. The facility shall be enclosed, protected from the elements, and shall have chairs, examining tables with stirrups, and locked cabinets for equipment and medicine. All necessary medicine and instruments for conducting minor surgery and examinations shall be available.*
- (3) *Lighting within the emergency medical facilities shall be provided and shall be not less than 200 foot candles in areas where treatment and minor surgery are conducted.*
- (4) *Attending physicians shall keep accurate records of patients and treatment, and shall notify the local health officer of all cases involving a communicable disease.*
- (5) *Temporary holding facilities shall be provided for the sick and injured while awaiting transport to a hospital. The facility shall be enclosed, protected from the elements, and shall be furnished with one cot or bed for each 1,000 persons anticipated or fraction thereof.*
- (6) *Communication, either telephone or radio-telephone, shall be provided to summon aid or notify the nearest hospital, law enforcement, or fire protection agency, as required.*
- (7) *Ambulances shall be provided at the outdoor mass gathering for emergency evacuation of sick and injured persons at a ratio of one ambulance for each 10,000 persons anticipated or fraction thereof.*

**FINDING:** The applicant contends that due to the size of the event (less than 3,000 people), the event is exempt from (1) through (4) above. The applicant has contracted with Crackerjack First Response Specialists to provide 24 hour medical support services with 6 EMS staff, including 2 ALS providers. The submitted site plan shows centrally located medical facilities easily accessed by attendees and other emergency service personnel. As proposed, the event will have radio frequencies exclusive to the event for communication needs, as well as telephone lines. Through Crackerjack, the onsite facilities will be equipped to handle a range of minor care needs to medical emergencies. Crackerjack provided a letter of intent that provides a list of contracted services and confirms it will coordinate with local emergency medical service providers and air medical resources for basic and advanced life support transport services. Staff recommends a **condition** that the applicant confirms emergency medical facility needs and any public health requirements with the North Central Public Health District and local emergency medical service providers and ambulance services prior to the event.

**Oregon Administrative Rule 333-039-0045 - Fire Protection**

- (1) Each camping space shall be a minimum of 1,000 square feet or large enough to accommodate a parked camping vehicle, tent vehicle or tent, as the case may be, and to maintain at least 15 feet separation from any other camping vehicle, tent vehicle or tent, building, structure, or property line.*
- (2) The organizer shall secure a written statement from the local fire protection agency having jurisdiction that fire protection complies with state and local laws, ordinances, and regulations, and is satisfactory with respect to anticipated crowds and location of the outdoor mass gathering.*

**FINDING:** As proposed the application states that a minimum 1,048 feet will be allocated per camp site and that it disallows car camping, segregating the parking area from camping areas. The event is part of the Burning Man regional network and anticipates fire related activities.

The application materials state that the event staff will work in conjunction with the Tygh Valley and Juniper Flats Fire Departments to determine safe roadway access and develop fire prevention plans, including scheduled ceremonial burns.

In addition to complying with (1) and (2) above, the applicant proposes to utilize the following tools to prevent or address small unplanned fire incidents:

- 4 wildland water packs
- 1 type 5 equivalent wildland fire engine (400+ ga., 100+ psi, 50+ gpm)
- 10 pressurized Class A and B fire extinguishers – 1 kept in each staff support vehicle and the remainder placed at each back of portable toilets (an easy access area) for event attendees
- 1 CO2 extinguisher to remain with event operations staff in the event of a chemical or electrical fire.
- Staff a “volunteer fire safety team” which has been trained to use all on site equipment and will be available for any emergencies and onsite during scheduled ceremonial burns.
- Scheduled ceremonial burns will be located in irrigated fields, directly accessible from Jake Davidson Grade Road and in the part of the property containing the fewest trees and furthest from neighboring wheat crops.

With a **condition** of approval to: (1) ensure the organizer secures a written statement from the local fire protection agencies with jurisdiction that the fire protection plan complies with all state and local laws, ordinances and regulations, and it satisfactory with respect to the anticipated number of participants and general location, and (2) implement the fire prevention recommendations made impacted agencies, staff finds the fire protection to be consistent with this rule.

***Oregon Administrative Rule 333-039-0050 - Security Personnel***

- (1) The organizer shall maintain an accurate count of persons attending the outdoor mass gathering and shall provide adequate security arrangements to limit further admissions to the outdoor mass gathering when the anticipated number of persons have been admitted.*
- (2) The organizer shall secure a written statement from the chief law enforcement officer of the county in which the outdoor mass gathering is to take place that arrangements for security and the orderly flow of traffic to and from the outdoor mass gathering complies with state and local laws, ordinances, and regulations, and is satisfactory with respect to anticipated crowds and location of the outdoor mass gathering.*

**FINDING:** The applicant has proposed a security plan that includes internal peer event security staff trained as “Rangers” (trained in conflict resolution, event resource education, law enforcement interactions, and chemically or mentally altered crisis care), “Perimeter” (specialized in event property perimeter security management and trespassing escalation), and “Gate” (specialized in admission security, checking identification, wristband application, vehicle inspections and trespassing escalation). The applicant plans for 1 internal security staff for every 85 participants at all times. In addition, the applicant proposed contracting with outside security agency to provide Public Safety Standards and Training (DPSST) certified Security Professionals (a minimum 6 at all times) to be on shift during event hours. In coordination with Chief Deputy Sheriff Lane Magill, staff finds this ratio acceptable with a **condition** of approval that requires at least 1 DPSST supervisor to be on shift at all times and a clearly identified single point of contact for security and law enforcement. Given this information, Staff finds the applicant has demonstrated compliance, or the ability to comply, with security personnel rules.

***Oregon Administrative Rule 333-039-0055 - Traffic***

- (1) The organizer shall provide easily accessible roads of all-weather construction at the outdoor mass gathering site.*
- (2) All roads shall be graded so as to be self-draining and shall be maintained in such condition that emergency and other required vehicles can move upon them unencumbered and can carry out their functions at all times.*
- (3) An ungraveled dirt road shall not be considered as being an all-weather road.*
- (4) No road or portion of any road constructed shall exceed a maximum grade of 12 percent.*

**FINDING:** Using Jake Davidson Grade Road, the existing access system on Justesen Ranch appears to support the existing residential and agriculture uses authorized on the property. The applicant proposes using the existing road system for festival traffic and states surfaces are all-weather. A staff visit to the site indicated the roads to be all-weather and well-maintained. A Traffic Control Plan (TCP) and Operations and Special Events Permit application was provided to Wasco County Public Works for review. In coordination with Public Works staff, staff finds the TCP sufficiently addresses traffic control measures and access controls. In sum, staff finds that roads serving the event site meet the standards listed in subparts (1) through (4).

- (5) The organizer shall acquire approval from the local agency having jurisdiction for fire safety that the minimum width of all roads complies with state and local laws, ordinances, and regulations, and is satisfactory with respect to anticipated crowds and locations of the outdoor mass gatherings.*

Ongoing coordination continues with the local agencies having jurisdiction for fire safety. Staff recommends a **condition** is included to require the applicant to secure written approval from the local agency having jurisdiction for fire safety to ensure the access roads are consistent with (5) above.

- (6) The organizer shall provide and designate a suitable area at the outdoor mass gathering for parking of motor vehicles:*
  - (a) The total area provided for motor vehicle parking shall be based on the following ratio: 300 square feet for every four persons anticipated;*

*(b) Each motor vehicle parking space shall have a minimum width of ten feet and a minimum length of twenty feet and shall be clearly marked with lime;*

*(c) The motor vehicle parking spaces shall be arranged to eliminate blockage of parked vehicles and allow vehicles free access to exits at all times.*

**FINDING:** The event will host a maximum of 1,800 people, including staff and volunteers. As part of the Traffic Control Plan, the applicant has provided information to demonstrate sufficient parking exists on the subject property. To ensure compliance, staff recommends **conditions** that (1) each vehicle parking space shall have a minimum width of 10 feet and minimum length of 20 feet, (2) parking areas shall be clearly marked, and (3) parking shall be arranged to provide clear access to exits at all time.

## **Agenda Item**

### **SOAK Outdoor Mass Gathering Application**

- [Introductory Letter](#)
- [Application](#)
- [Deed](#)
- [Permit Narrative](#)
- [Letters of Intent](#)
- [Site Plan](#)
- [Evacuation Plan](#)
- [Traffic Control Plan](#)
- [Affected Tax Lots](#)
- [Parked Vehicle Count](#)
- [Safety Plan](#)
- [Survival Guide](#)
- [Directions](#)



January 16, 2016

Dustin:

SOAK, LLC and Justesen Ranch submit this Outdoor Mass Gathering (OMG) Application for the SOAK\*2016 art festival, scheduled from May 26-30, 2016. Please find enclosed the following materials:

1. Completed Application Form
2. \$2,500 Check
3. Justesen Ranch Property Deed
4. Narrative for OMG Application, including attachments:
  - a. Attachment A: Columbia Affordable Portables Letter of Intent
  - b. Attachment B: Tygh Valley Water Letter of Intent
  - c. Attachment C: Gem Ice Letter of Intent
  - d. Attachment D: Crackerjack First Response Specialists Letter of Intent
  - e. Attachment E: Life Flight Network Letter of Intent
  - f. Attachment F: Vanguard Security Letter of Intent
  - g. Attachment G: SOAK\*2016 Site Plan
  - h. Attachment H: SOAK\*2016 Evacuation Plan
  - i. Attachment I: SOAK\*2016 Traffic Control Plan
  - j. Attachment J: Affected Tax Lots
  - k. Attachment K: SOAK\*2015 Parked Vehicle Count

Please do not hesitate to reach out at any time with questions. I look forward to being in touch soon to confirm the scheduled Public Hearing date and time at your earliest convenience.

Warmly,

Xandra Green  
Regional Contact, Burning Man Portland (on behalf of SOAK LLC)



**Wasco County Planning Department**

*"Service, Sustainability & Solutions"*

2705 East Second St. • The Dalles, OR 97058  
(541) 506-2560 • wcplanning@co.wasco.or.us  
www.co.wasco.or.us/planning

# OUTDOOR MASS GATHERING

PLAOMG - \_\_\_\_\_

FEE: \_\_\_\_\_

Date Received: \_\_\_\_\_ Planner Initials: \_\_\_\_\_ Date Complete: \_\_\_\_\_ Planner Initials: \_\_\_\_\_

**APPLICANT/ORGANIZER CONTACT:**

Name: Thomas McElroy Name of Organization: SOAK, LLC

Mailing Address: 3558 SE Hawthorne, Ste 1

City: Portland State: OR Zip: 97214

Email: thomaspmcclroy@gmail.com Phone: (503) 241-8777

**PROPERTY INFORMATION:**

Township   Range   Section   Tax Lot(s)	Tax ID	Acres	Owner
4S 13E (See Attachment J: Affected Tax Lots)			Fred Justesen

Property Address/Location: 89720 Davidson Grade Rd, Tygh Valley, OR 97063

**DESCRIPTION OF THE EVENT: (Indicate what will happen and when; attach additional sheets if necessary)**

See attached Outdoor Mass Gathering Permit Narrative for full detail

Additional pages/maps/pictures attached

**EVENT DETAILS:**

Estimated Attendance: 1500 - 1800 Dates and Times of Event: May 26-30, 2016

First Day of Set-Up: May 24, 2016 Last Day of Tear-Down: May 31, 2016

On-Site Contact: Xandra Green 24 HR Phone #: 206-550-7746

Will sound amplification be used?  YES  NO If YES, explain: We are an arts festival rather than a music festival, but attendees will play music on their own small P/A systems.

Will alcohol be available during the event?  YES  NO If YES, explain (attach OLCC Permit): \_\_\_\_\_

**SITE PLAN**


A general site plan is required and MUST show the types, numbers and locations of the following:

- Existing Structures
- Water Supply
- Food Prep & Service Facilities
- Camping Areas
- Proposed Temporary Structures
- Toilets & Washing Facilities
- Parking, Ingress & Egress Surface
- First Aid/Medical Standby
- Streams/Bodies of Water
- Solid Waste Collection
- Surrounding Vegetation
- Other: \_\_\_\_\_

**THE APPLICANT/PROPERTY OWNER SHALL CERTIFY THAT:**

1. If the application is granted, Applicant will exercise the rights granted in accordance with the terms and subject to all the conditions and limitations of the approval.
2. Applicant will comply with all health and safety rules governing outdoor mass gatherings as adopted by the Oregon Department of Human Services and implemented through Wasco County's Land Use and Development Ordinance (LUDO) and other applicable regulations.
3. Applicant declares under penalties of false swearing (ORS 162.075 and 162.085) that all the above information and statements, site plan, attachments and exhibits transmitted herewith are true; and the applicants so acknowledge that any permit issued on the basis of this application may be revoked if it is found that any such statements are false.
4. Applicant and Property Owner hereby grant permission for and consent to Wasco County, its officers, agents and employees, as well as public health and fire control officers to come upon the above-described property to gather information and inspect the property whenever it is reasonably necessary for the purpose of processing this application and/or monitoring the terms and conditions of the permit issued and any other applicable laws or ordinances.
5. Applicant and Property Owner have read the entire contents of the application, including the procedures and criteria, and understand the requirements for approving or denying the application.

**SIGNATURE OF APPLICANT AND EACH OWNER OF THE SUBJECT PROPERTY**

**Applicant/Organizer Signature:**  \_\_\_\_\_ **Date:** Jan 1, 2016

**Printed Name:** Thomas McElroy **Organization:** SOAK, LLC

**Owner Signature:** \_\_\_\_\_ **Date:** \_\_\_\_\_

**Printed Name:** \_\_\_\_\_

**Owner Signature:** \_\_\_\_\_ **Date:** \_\_\_\_\_

**Printed Name:** \_\_\_\_\_

**Owner Signature:** \_\_\_\_\_ **Date:** \_\_\_\_\_

**Printed Name:** \_\_\_\_\_

**THE APPLICANT/PROPERTY OWNER SHALL CERTIFY THAT:**

1. If the application is granted, Applicant will exercise the rights granted in accordance with the terms and subject to all the conditions and limitations of the approval.
2. Applicant will comply with all health and safety rules governing outdoor mass gatherings as adopted by the Oregon Department of Human Services and implemented through Wasco County's Land Use and Development Ordinance (LUDD) and other applicable regulations.
3. Applicant declares under penalties of false swearing (ORS 162.075 and 162.085) that all the above information and statements, site plan, attachments and exhibits transmitted herewith are true; and the applicants so acknowledge that any permit issued on the basis of this application may be revoked if it is found that any such statements are false.
4. Applicant and Property Owner hereby grant permission for and consent to Wasco County, its officers, agents and employees, as well as public health and fire control officers to come upon the above-described property to gather information and inspect the property whenever it is reasonably necessary for the purpose of processing this application and/or monitoring the terms and conditions of the permit issued and any other applicable laws or ordinances.
5. Applicant and Property Owner have read the entire contents of the application, including the procedures and criteria, and understand the requirements for approving or denying the application.

**SIGNATURE OF APPLICANT AND EACH OWNER OF THE SUBJECT PROPERTY**

Applicant/Organizer Signature: \_\_\_\_\_ Date: \_\_\_\_\_

Printed Name: \_\_\_\_\_ Organization: \_\_\_\_\_

Owner Signature: *Fred Justesen* Date: 1-14-16

Printed Name: Fred Justesen

Owner Signature: *Jonnie Lane Justesen* Date: 1-14-16

Printed Name: Jonnie Lane Justesen

Owner Signature: \_\_\_\_\_ Date: \_\_\_\_\_

Printed Name: \_\_\_\_\_

**SHADED AREA TO BE COMPLETED BY PLANNING DEPARTMENT**

**Legal Parcel**

NO       YES

Deed/Land Use Action: \_\_\_\_\_

**Previous Map and Tax Lot:** \_\_\_\_\_

**Past Land Use Actions:** If yes, list file #(s) \_\_\_\_\_

NO       YES

Still subject to previous conditions?

NO       YES

**Zoning:** \_\_\_\_\_

**Environmental Protection Districts – List applicable EPDs:**

EPD # \_\_\_\_\_

EPD # \_\_\_\_\_

EPD # \_\_\_\_\_

EPD # \_\_\_\_\_

**Water Resources**

Are there bodies of water on property or adjacent properties?

NO       YES

List: \_\_\_\_\_

Fish bearing (100 ft buffer)     Non fish bearing (50 ft)     Not identified (25 ft)

Irrigation ditch (50 ft buffer)

**Access:**

Property has a legal access from: \_\_\_\_\_

County or ODOT approach permit is required?

NO       YES

**Address:**

Address exists and has been verified to be correct?

NO       YES

Address needs to be assigned after approval?

NO       YES

**Pre-Application Conference Date & Time:** \_\_\_\_\_

BARGAIN AND SALE DEED

KNOW ALL MEN BY THESE PRESENTS, That JOHNNIE L. JUSTESSEN, hereinafter called the grantor, for the consideration hereinafter stated, does hereby grant, bargain, sell and convey unto FRED A. JUSTESSEN, hereinafter called grantee, and unto grantee's heirs, successors and assigns, all of that certain real property, with the tenements, hereditaments and appurtenances thereto belonging or in anywise appertaining, situated in the County of Wasco and State of Oregon, described as follows, to wit:

An undivided one-half interest in and to that certain real property described in Exhibit A attached hereto and made a part hereof as if fully set out herein.

SUBJECT TO AND EXCEPTING:

1. The rights of the public in and to the portions thereof included within the boundaries of roads and highways.
2. The usual reservations as contained in patents issued by the United States of America.
3. Public utility easements including, but not limited to:
  - (a) Easement and right-of-way as granted to Pacific Power and Light Company by deed recorded in Deed Book 87, Page 349, which affects the South half of the southwest quarter of the Northeast quarter of Section 10. (Affects Parcel I)
  - (b) Telephone Line Right-of-Way Easement, Mountain Fir Lumber Co., Inc. to Telephone Utilities, Inc., recorded December 12, 1985, Wasco County, Oregon, Micro Film No. 85-2819. (Affects Parcels III & IV)
  - (c) Telephone Lien Right-of-Way Easement, Mountain Fir Lumber Co., Inc. to Telephone Utilities of Eastern Oregon, Inc., recorded August 3, 1988, Wasco County, Oregon, Micro Film No. 88-2247. (Affects Parcels II, IV & V)
  - (d) Telephone Cable Right-of-Way Easement, Mountain Fir Lumber Co., Inc. to Deschutes Telephone Company, recorded April 26, 1973, Wasco County, Oregon, Micro Film No. 73-0893. (Affects Parcel IV)
  - (e) Telephone Line Right-of-Way Easement, Mountain Fir Lumber Co. Tygh Valley Division to Deschutes Telephone Co., recorded July 30, 1991, Wasco County, Oregon, Micro Film No. 91-2539. (Affects Parcel IV)
4. As disclosed by the tax roll, portions of the real property described in Exhibit A have been zoned or classified for farm use. At any time that said land is disqualified for such use, the property will be subject to additional taxes or penalties and interest.

To Have and to Hold the same unto the said grantee and grantee's heirs, successors and assigns forever.

The true and actual consideration paid for this transfer, stated in terms of dollars, is \$93,750.00.

IN WITNESS WHEREOF, the grantor has executed this instrument on the 20 day of November, 1991.

THIS INSTRUMENT WILL NOT ALLOW USE OF THE PROPERTY DESCRIBED IN THIS INSTRUMENT IN VIOLATION OF APPLICABLE LAND USE LAWS AND REGULATIONS. BEFORE SIGNING OR ACCEPTING THIS INSTRUMENT, THE PERSON ACQUIRING FEE TITLE TO THE PROPERTY SHOULD CHECK WITH THE APPROPRIATE CITY OR COUNTY PLANNING DEPARTMENT TO VERIFY APPROVED USES.

*Johnnie L. Justesen*  
Johnnie L. Justesen

STATE OF OREGON )  
County of Wasco ) ss.  
November 20, 1991

Personally appeared the above named JOHNNIE L. JUSTESSEN and acknowledged the foregoing instrument to be his voluntary act and deed.

Notary me:  
*Marsma K. Morrison*  
Notary Public for Oregon  
My commission expires 9-22-95



After recording return to:

DICK & DICK  
601 Washington St  
The Dalles, OR 97058

Until a change is requested all tax statements shall be sent to the following address:

Fred A. Justesen  
Grass Valley, OR 97029

914084  
Microfilm No.

FILED WASCO CTY  
THE DALLES, OR.

Nov 22 2 18 PM '91

KAi.  
COUNTY CLERK  
STATE OF OREGON  
County of Wasco

I certify that this document was received and recorded in the DEED

records.  
Karin R. LeBreton, County Clerk  
by *KL* Deputy

Return to

*KL*  
INDEXED

COMPARED

914084 (4)

RECORDED

**EXHIBIT A**

PARCEL I - CODY PROPERTY

Tract II, Wasco County Partition Plat  
Filed by Mountain Fir Lumber Co., Inc.  
Recorded as File No. 91-0010, July 17, 1991  
More Particularly Described as:

A tract of land in the North one-half of Section 10, Township 4 South, Range 13 East, Willamette Meridian, Wasco County, Oregon, being more particularly described as follows:

Commencing at the southwesterly corner of the Plat of Juniper Addition in Wasco County, Oregon, said point being 30 feet easterly when measured at right angles from the centerline of the Old The Dalles-California Highway No. 197, now Wasco County Road No. 247, also known as Tygh Valley Road; thence North 32°52'13" East along the southerly line of said Plat of Juniper Addition 1.59 feet to a point being on the East side right-of-way of said Wasco County Road No. 247 on the tapered widening section of said road as deeded to Wasco County by instrument recorded Microfilm No. 78-0652, Microfilm Records for Wasco County, Oregon, said point further being 1,774.42 feet East and 169.56 feet South of the Northwest corner of said Section 10; thence along the line of the widened right-of-way of said County Road, South 48°22'08" East 84.98 feet to a point 40.00 feet easterly when measured at right angles from Engineer's Centerline Station as referred to in said conveying deed of widening of 38+50; thence continuing along said right-of-way 40.00 feet easterly of, when measured at right angles from and parallel with the centerline of said highway, South 42°39'30" East 346.08 feet to a 5/8" iron rod and true point of beginning of this description, said point being 2,072.46 feet East and 480.53 feet South of the Northwest corner of said Section 10; thence leaving said right-of-way North 44°46'14" East 746 feet, more or less, to the centerline of Tygh Creek; thence southeasterly and downstream along the centerline of Tygh Creek to its intersection with the East line of said Section 10; thence South along the East line of said Section 10 a distance of 800 feet, more or less, to the East one-quarter corner of said Section 10; thence westerly along said East-West centerline 2,280 feet, more or less, to an intersection with the easterly right-of-way line of said Old The Dalles-California Highway No. 197, now Wasco County Road No. 247, said point being South 89°54' East 300 feet, more or less, from the Center one-quarter corner of said Section 10; thence northerly along the easterly right-of-way line of said highway and county road 2,575 feet, more or less, to the point of beginning of this description.

TOGETHER WITH the Right of Way Easement granted by Wasco County to Mountain Fir Lumber Co., Inc. dated February 13, 1974 and recorded July 17, 1991 as Micro Film No. 91-2384, Wasco County Records.

EXCEPTING therefrom the following described nonexclusive perpetual road easement which is reserved to the Grantor, its successors and assigns, which easement shall be appurtenant to Tract I, Wasco County Partition Plat, filed by Mountain Fir Lumber Co., Inc., recorded as File No. 91-0010, July 17, 1991, Wasco County Records:

A strip of land 30 feet wide lying 15 feet on either side of the following described centerline:

914084<sup>(4)</sup>

**EXHIBIT A**

Beginning at a point 2,072.46 feet East and 480.53 feet South of the Northwest corner of Section 10, Township 4 South, Range 13 East, Willamette Meridian, Wasco County, Oregon, thence North 44°46'14" East 12.64 feet to the true point of beginning of the centerline of this road easement; thence South 41°07'36" East 1,105.52 feet to a point; thence South 22°40'38" East 38.54 feet to the Easterly right-of-way line of the Old The Dalles-California Highway No. 197, now Wasco County Road No. 247, also known as Tygh Valley Road, and the termination of this road easement, EXCEPT any portion of the above-described road easement lying within the Old The Dalles-California Highway No. 197.

ALSO EXCEPTING therefrom that part conveyed to Wasco County by instrument recorded March 1, 1978 as Micro Film No. 78-0652, Wasco County Records.

ALSO EXCEPTING therefrom any part thereof lying Southerly of the most Northerly bank of the White River.

SUBJECT TO the rights of the Public in the roadway along the South boundary of the above described property.

PARCEL II - "FIVE ACRES SOUTH OF WHITE RIVER"

Beginning 802 feet North of the one-sixteenth section corner on the South boundary of the Southwest quarter of Section 10, in Township 4 South, Range 13 East of the Willamette Meridian. Running thence South 89° East a distance of 233 feet; thence South 60° East 449 feet; thence North 72° East 168 feet; thence North 31° East 100 feet, more or less, to the center of the channel of White River, thence following center of said channel, Northwesterly and upstream 968 feet to a point due North of the point of beginning; thence South 405 feet, more or less, to the point of beginning.

PARCEL III - "DUPLIX ACROSS WHITE RIVER"

Beginning at a point 22.14 chains North of the Southeast 1/16 corner of the West half of the Southeast quarter of Section 10, Township 4 South, Range 13 East of the Willamette Meridian; thence North 10.73 chains to center of White River; thence South 48° West 11.605 chains up White River; thence South 5° East 3.695 chains to center of road; thence North 85°11' East 8.345 chains to place of beginning, all in Section 10, Township 4 South, Range 13 East of the Willamette Meridian, SAVE AND EXCEPT that certain tract of land conveyed by Edwin S. Baxter and wife to Donald G. Iverson and wife, recorded in Book 113, Page 595, Deed Records of Wasco County, Oregon, as follows: Beginning at a point 1720 feet North of the Southeast 1/16 corner of the West half of the Southeast quarter of Section 10, Township 4 South, Range 13 East of the Willamette Meridian, said point being on the Northerly right-of-way line of The Dalles-California Highway; running thence North 450 feet to the center line of White River; thence South 48° West upstream along White River 500 feet to State Highway Bridge; thence Southeasterly along Northerly right of way line of The Dalles-California Highway 410 feet to point of beginning.

EXCEPTING Beginning at a point located North a distance of 1562.7 feet and East a distance of 15 feet, more or less, from the Southeast 1/16 section corner of the West half of the Southeast quarter of Section 10, Township 4 South, Range 13 East of the Willamette Meridian, in Wasco County, Oregon, which place of beginning is the Southeast corner of an existing fence on the Easterly and Southerly boundary of the property herein described; thence running West 111 feet, more or less, to the Easterly boundary of the Davidson Grade County Road No. 216, thence

914084 (4)

EXHIBIT A



Northerly along said boundary to the Southerly boundary of the Old The Dalles-California Highway, thence Northeasterly along the Southerly boundary of the Old The Dalles-California Highway 106.2 feet, more or less, to a point 3.1 feet North of the existing fence line, as extended, along the Easterly side of the property herein described, thence South following the existing fence line 70.6 feet, more or less, to the Southeast corner of the existing fence line on the Easterly and Southerly boundary of the property herein described and the point of beginning.

ALSO EXCEPTING, beginning at a point 22.14 chains (1,461.24 feet) North of the Southeast 1/16 corner of the West half of the Southeast quarter of Section 10, Township 4 South, Range 13 East of the Willamette Meridian; thence running North 117 1/2 feet; thence West 91 feet; thence South 122 1/2 feet; thence East 96 feet to the place of beginning, subject to an easement to the Pacific Power and Light Co.

ALSO EXCEPTING that property described in Bargain and Sale Deed, Mountain Fir Lumber Company to Wasco County, recorded November 22, 1982, Micro Film No. 82-2458.

PARCEL IV - "MAYFIELD PROPERTY"

The Northeast quarter of the northwest quarter of Section 15, Township 4 South, Range 13 East of the Willamette Meridian;

ALSO, beginning at the Southwest corner of the Southeast quarter of the Southwest quarter of Section 10, Township 4 South, Range 13 East of the Willamette Meridian and running thence North along the West line of said subdivision a distance of 594 feet; thence South 57°18' East 93 feet; thence South 80°20' East 143 feet; thence South 87°31' East 231 feet; thence North 76°00' East 166 feet; thence North 72°00' East 168 feet; thence North 31°00' East 100 feet, to the center of the channel of White River; thence Northeasterly and downstream along said channel, 1596 feet; thence leaving said channel and running South 05°00' East 243.87 feet to the center of the County Road; thence North 85°11' East 452.1 feet; thence South 02°46' West 215.7 feet; thence East 107.25 feet to the East line of the Southwest quarter of the Southeast quarter of said Section 10; thence South 00°11' West 1237.5 feet to the Southeast corner of said Southwest quarter of Southeast quarter; thence South 89°58' West along the South lines of the Southwest quarter of the Southeast quarter and the Southeast quarter of the Southwest quarter of said Section 10, 2654 feet to the point of beginning.

EXCEPT the following described parcel which is reserved to the Grantor, its successors and assigns:

A tract of land in the Southwest one-quarter of Section 10 and the North one-half of the Northwest one-quarter of Section 15, Township 4 South, Range 13 East, Willamette Meridian, Wasco County, Oregon, being more particularly described as follows:

Beginning at the Southwest corner of the Southeast one-quarter of the Southwest one-quarter of said Section 10; thence North 00°09'45" West at right angles to the South line of said Section 10 a distance of 45.77 feet; thence North 89°50'15" East parallel with and 45.77 feet North of the South line of said Section 10 a distance of 1,108.90 feet; thence at right angles South 00°09'45" East 737.42 feet; thence at right angles parallel with the North line of said Section 15, South 89°50'15" West 1,108.90 feet; thence at right angles North 00°09'45" West 691.65 feet to the true point of beginning of this description.

EXHIBIT   A  

914084 (4)

FURTHER EXCEPTING the following described perpetual road easement which is reserved to the Grantor, its successors and assigns, which shall be appurtenant to the above described excepted parcel:

A strip of land 30 feet wide lying 15 feet on either side of the following described centerline:

Beginning at a point on the East line of the above described tract, said point being North 00°09'45" West 225.45 feet from the Southeast corner of said tract, said point further being 212.77 feet South 89°50'15" West and thence 466.20 feet South 00°09'45" East of the North one-quarter corner of said Section 15; thence North 69°53'19" East 158.73 feet; thence North 77°08'43" East 106.80 feet; thence North 66°38'12" East 146.06 feet; thence South 88°40'01" East 73.51 feet; thence North 87°42'14" East 29.70 feet; thence North 47°12'53" East 28.18 feet; thence North 19°04'28" East 22.95 feet; thence North 00°51'19" West 28.80 feet; thence North 02°54'28" West 30.95 feet; thence North 07°01'38" West 125.55 feet; thence North 07°50'57" West 109.32 feet; thence North 09°11'50" East 106.92 feet; thence North 26°58'19" East 56.66 feet; thence North 33°41'43" East 89.60 feet; thence North 37°40'22" East 194.39 feet to the terminus of said centerline, said point being the northerly vacated terminus of Davidson Grade, Wasco County Road No. 216, as said road was vacated by Order of Wasco County Court dated September 25, 1974, said point of terminus further being described as being 386.86 feet North and 486.16 feet East of the North one-quarter corner of Section 15, Township 4 South, Range 13 East, Willamette Meridian, and at the point of intersection to a private road leading to the Glenn and Arlene Full residence.

The foregoing road easement reserved to Grantor, its successors and assigns, shall be nonexclusive and may be used by the Grantees, their heirs and assigns, for access to this Parcel IV, provided, however, Grantor, its successors and assigns, reserve the right to maintain a locked gate to control access to this road easement.

PARCEL V - "CARPENTER COURT"

Beginning 594 feet North of the 1/16 Section corner on the South boundary of the Southwest quarter of Section 10, Township 4 South, Range 13, East of the Willamette Meridian; running thence South 57°18' East a distance of 93 feet; thence South 80°20' East 143 feet; thence South 87°31' East 231 feet; thence North 76° East 166 feet, to a Pine tree, 14 inches in diameter; thence North 60° West 436 feet; thence North 89° West 233 feet to the West line of the Southeast quarter of the Southwest quarter of Section 10; thence South 178 feet to the point of beginning, containing 3.55 acres more or less. SAVE AND EXCEPT the parcel heretofore conveyed to Carl H. Miller and Elleraine Miller, his wife, as shown by deed recorded, Micro Film No. 66-0545, Wasco County, Oregon, March 15, 1966.

ALSO an easement 30 feet wide for a roadway; beginning at the Northwest corner of the above described tract and following the Northerly boundary of said tract to the Northeast corner thereof; and thence Easterly along the present used roadway to the County Road. This roadway to be used in common with others.

PARCEL VI - "GLENN T. FULL PROPERTY"

Northwest quarter of Northeast quarter of Section 15, Township 4 South, Range 13 East of the Willamette Meridian, in the County of

314084 (u)

EXHIBIT A

Wasco and State of Oregon; Also including vacated Davidson County Road, which was vacated by Order of the Wasco County Court dated September 25, 1974.

PARCEL VII - "PORTION OF MEYERS PROPERTY"

Beginning at a point 1,320.00 feet (80 rods) West and 1,237.50 feet (75 rods) North of the Section corner between Sections 10, 11, 14 and 15 in Township 4 South, Range 13 East of the Willamette Meridian; thence North 94.20 feet to a point; thence North 30°40'22" West 165.92 feet to a point; thence South 229.00 feet to a point; thence East 107.25 feet to the place of beginning; all in Wasco County, Oregon.

PARCEL VIII - "PECK PROPERTY"

The following described real property in Wasco County, Oregon:

The Southwest quarter of the Northeast quarter of Section 16, Township 4 South, Range 13 East of the Willamette Meridian, EXCEPT that portion lying South of the rimrock.

ALSO, the Southwest quarter of the Southwest quarter of Section 10; the Northwest quarter of the Northwest quarter of Section 15 lying North of the rimrock; the Northeast quarter of the Northeast quarter of Section 16 lying West of the rimrock, all in Township 4 South, Range 13 East of the Willamette Meridian, EXCEPTING THEREFROM that portion described in Deed, Paul Peck, et ux to Marie Peck, recorded December 1, 1969, Micro Film No. 69-2092, Wasco County, Oregon, TOGETHER WITH an easement thirty feet wide for a roadway beginning at the Southwest corner of that certain tract of land conveyed by Edwin B. Mayfield and wife to Neal W. Baker as recorded in Volume 113, Page 419, Deed Records of Wasco County, Oregon, and following the Southerly boundary line thereof to the Southeast corner thereof, and thence along the present used roadway Easterly to the County Road.

CERTIFICATES OF WATER RIGHT

TOGETHER WITH all of Grantor's right, title and interest in the following Certificates of Water Right relating to Parcels I, II, III, IV, V, VI and VIII. Grantor does not warrant the validity of these certificates of water right:

DATED	RECORDED IN STATE RECORD OF WATER RIGHT CERTIFICATES	
	VOLUME	PAGE
1. April 30, 1979 Appurtenant to Parcel I	41	47965
2. April 30, 1979 Appurtenant to Parcel I	41	47968
3. November 14, 1958 Appurtenant to Parcels II, III, IV & V	17	24462
4. January 9, 1926 Appurtenant to Parcel VI	6	5768
5. January 6, 1960 Appurtenant to Parcel VIII	18	26405
6. October 17, 1960 Appurtenant to Parcels II, III, IV, V, VII and other property	20	27866

914084 (4)

EXHIBIT A

# SOAK\*2016 Outdoor Mass Gathering Permit Narrative

EVENT: SOAK\*2016  
DATES: May 26 - May 30, 2016  
LOCATION: Justesen Ranch, 82790 Davidson Grade Rd, Tygh Valley

SOAK, LLC (SOAK) provides the following information to demonstrate that SOAK will satisfy all applicable health and safety regulations governing outdoor mass gatherings (OMG).

## Water Supply (OAR 333-039-0015)

### (1) Required Amounts:

**(a) A minimum of 12 gallons per person per day shall be available for the festival.**

The requested 2016 maximum capacity is 1,800 people in total, over the course of the event. SOAK has contracted with Tygh Valley Water to store 3,000 gallons of water on the event site for the duration of the event, and provide access as needed to an additional 200,000+ gallons stored approximately 1 mile from the event site. SOAK has also contracted with Columbia Affordable Portables to provide 15 20-gallon hand washing stations to be serviced daily, stationed at each portable toilet bank, the medical station, and the ice vending station, for an additional ~300 gallons onsite. **See Attachment A, Columbia Affordable Portables Letter of Intent, and Attachment B, Tygh Valley Water Letter of Intent.**

In addition, SOAK requires that each participant bring enough water for the duration of the event (i.e. 2 gallons per person per day) to meet the requirements, as stated in the Burning Man 10 Principles: (<http://burningman.org/culture/philosophical-center/10-principles/>)

SOAK\*2015 staff and all participants used 0 gallons of the contracted water supply. We believe in the health and safety of our participants, and wonder if the quantity of this requirement is geared towards for a different use-case. We will of course comply.

**(b) Storage facilities equal to one day's total water usage shall be provided, unless a greater or lesser amount, with a minimum of five gallons per person per day, is determined by Wasco County as sufficient or necessary.**

In the 2015 OMG permit for SOAK, the County found that the storage and access plan described in section OAR 330-339-0015(1)(a) could satisfy this rule.

**(c) A Wasco County approved well or water system may be used as a source of water, or in addition to Wasco County approved outside source.**

Tygh Valley Water is a County-approved water source and will provide the festival with water required under this rule.

**(d) An amount of water equal to one day's total usage requirements shall be kept in reserve at all times.**

The County has previously found that OAR 330-339-0015(1)(b) and (1)(d) work together to ensure that adequate water is available for the festival. The County has found that "in reserve at all times" means 'readily available for use' but does not require that the water be stored onsite. Because Tygh Valley Water can provide 200,000+ gallons on an on-call basis, the County may find that this rule is satisfied.

### **Subpart (2) Bacteriological and Chemical Requirements.**

This subsection of the rule requires that all drinking water be subject to testing and meet certain substance concentrations. SOAK, working with Tygh Valley Water District, will ensure that the Drinking Water Hauling Guidelines designated by Oregon Health Services are followed.

### **Subpart (3) Construction, Maintenance, and Design.**

This subsection of the rule requires that the water supply system be constructed in a certain manner and with certain materials. Because SOAK does not utilize a water distribution system, the County may find that this rule does not apply.

## **Drainage (OAR 333-039-0020)**

Justesen Ranch has previously been inspected by North Central Public Health District (NCPHD) and deemed to have proper and adequate drainage. It has also been found that Justesen Ranch has proper and adequate erosion control on site, including but not limited to protection from automotive and pedestrian traffic. Furthermore, Justesen Ranch has implemented and continues to implement best practices from its Agricultural and Recreation Management Plan.

Participants are prohibited from dumping materials including gray water, waste, or human waste onto the property surface or into the White River. If participants are found violating this rule, they will be ejected from the event. Participants must remove all waste, including gray water, when they exit the event. SOAK is a Leave No Trace event, as described in the Burning Man 10 Principles:

[http://www.burningman.com/whatisburningman/about\\_burningman/principles.html](http://www.burningman.com/whatisburningman/about_burningman/principles.html)

## **Sewerage Facilities (OAR 333-039-0025)**

The only sections of this rule that apply to the Festival are subparts (3) and (4). SOAK is contracted with Columbia Affordable Portables for onsite sanitary facilities (e.g., portable toilets and handwashing stations); therefore, 333-039-0025(1) and (2) do not apply.

### **(3) Number and Location of Toilets and Privies**

SOAK does not separately designate camping areas and planned activity areas; toilet placement will be in accordance with anticipated crowd concentration in each area of the festival site. Based on an 1,800-person maximum capacity, SOAK will provide approximately one toilet per 50 people with 1 hand-washing station at each toilet bank, which exceeds the 7 toilets per 800 people (or one toilet per 114 people) required by code Subpart B, Section (a). 36 or more portable toilets with hand sanitizer in each unit and 1 portable 20-gallon hand-washing station will be provided per portable toilet bank. An appropriate amount (3 of 41) will be ADA-compliant facilities, including one toilet stationed next to the Medical tent. Each portable toilet and handwashing station will be pumped once per day.

SOAK does not provide greywater disposal services to participants. Participants must remove all waste, including gray water, when they exit the event. SOAK is a Leave No Trace event, as described in the Burning Man 10 Principles:

[http://www.burningman.com/whatisburningman/about\\_burningman/principles.html](http://www.burningman.com/whatisburningman/about_burningman/principles.html)

For these reasons, the County may find that SOAK LLC will meet the applicable requirements in OAR 330-039-0025.

### **(4) Liquid Wastes not Containing Human Excreta:**

Food and liquor vendors are not allowed at the event, and SOAK does not provide shower facilities. SOAK does not provide greywater disposal services to participants. Participants must remove all waste, including gray water, when they exit the event. SOAK is a Leave No Trace event, as described in the Burning Man 10 Principles:

[http://www.burningman.com/whatisburningman/about\\_burningman/principles.html](http://www.burningman.com/whatisburningman/about_burningman/principles.html)

## **Refuse Storage & Disposal (OAR 333-039-0030)**

This rule imposes 3 requirements for storing and disposing of refuse and solid waste:

**(1) All refuse and solid waste shall be stored in fly-tight containers constructed of impervious material.**

**(2) Containers for refuse and solid waste storage shall be provided at a minimum ratio of one 30 gallon container for each 16 persons or fraction thereof anticipated or one cubic yard of container capacity for each 125 persons or fraction thereof anticipated.**

**(3) All refuse and solid waste shall be removed from storage containers at least once every 24 hours and transported and disposed of in a manner which is authorized and complies with state and local laws, ordinances and regulations.**

In its 11-year history SOAK has never offered public refuse collection services. Although we operated with a 30 yard dumpster in 2015, it was not publicly offered. SOAK is a Leave No Trace event, as described in the Burning Man 10 Principles, and each participant is responsible for packing out what they pack in:

[http://www.burningman.com/whatisburningman/about\\_burningman/principles.html](http://www.burningman.com/whatisburningman/about_burningman/principles.html)

The 2015 event staff performed a sweep of the property before the event, bagging and removing existing debris in order to fulfill its role as stewards of the Justesen property. We will be repeating our pre-event site sweep for the 2016 event.

All participants are required to collect all of their own refuse in fly-tight containers made of impervious material. They are also required to perform a detailed search of their camp and surrounding areas for debris, referred to as "Matter Out of Place" (MOOP). Education about these participant responsibilities is performed before the event via the SOAK Survival Guide, SOAK website and SOAK Facebook event page, and during the event via face-to-face discussion with event staff and volunteers. Because the principle of Leave No Trace is highly valued, event attendees not only look after their own camps, but typically don't hesitate to educate other attendees as needed.

After the event is over, SOAK employs an all-volunteer Leave No Trace team of approximately 20 adults who perform a line sweep of every accessible area of the event space. Their role is to collect debris that might have been left behind by participants or prior events utilizing the land. Everything collected is bagged, sorted, and either disposed or recycled in Portland, OR.

In the words of the landowners last year, SOAK 'left the property cleaner than [we] found it'.

The refuse container contracted for SOAK\*2015 did not require any servicing and was entirely empty at pickup.

Given the nature of the SOAK festival, its ongoing efforts to inform and educate participants, and demonstration of its adherence to Burning Man's Leave No Trace principle, we ask that the county find that requirement (1) is satisfied, and that requirements (2) and (3) be waived for SOAK\*2016.

### **Food & Sanitary Food Service (OAR 333-039-0035)**

SOAK will re-sell prepackaged ice for food and medical safety purposes at this event; vending of any other type is prohibited. Ice will be pre-packaged and delivered to the site by,

and stored in a refrigerated trailer provided by, Gem Ice of The Dalles, OR. **See Attachment B, Gem Ice Letter of Intent.**

### **Emergency Medical Facilities (OAR 333-039-0040)**

SOAK will utilize the same emergency medical control plan as in 2015. SOAK has again contracted with Crackerjack First Response Specialists (Crackerjack) for medical/crisis coverage during the event. These services will be available via a centrally located and well marked medical tent provided onsite by Crackerjack. Crackerjack staff will be on duty at all times during the event, and will also be augmented by volunteer medical staff. SOAK also maintains a volunteer medical staff whose primary purpose is to roam the event site. SOAK's contract with Crackerjack will satisfy all of the requirements set forth in OAR 330-039-0040(1)-(5). **See Attachment C, Crackerjack First Response Specialists Letter of Intent, which provides additional detail.**

**Section (6) Communication, either telephone or radio-telephone, shall be provided to summon aid or notify the nearest hospital, law enforcement, or fire protection agency, as required.**

SOAK utilizes UHF radios for onsite communications, and has telephone access, VOIP access, and access to Oregon Amateur Radio Output (Ham Radio).

**Section (7) Ambulances shall be provided at the outdoor mass gathering for emergency evacuation of sick and injured persons at a ratio of one ambulance for each 10,000 persons anticipated or fraction thereof.**

Crackerjack and SOAK will coordinate with Life Flight Network to provide air ambulance services. We will use the same Landing Zone (LZ) as in 2015, and will provide those coordinates to Life Flight in advance of the event. We will also have the LZ prepared to their specifications (cleared of debris, marked, and lit). **See Attachment D, Life Flight Network Letter of Intent.**

If required, basic life support transport services will be provided by local ambulance service providers. Local 911 emergency responders involved in this plan include but are not limited to:

- South Wasco County Ambulance
- Tygh Valley Fire
- Wamic Fire
- Maupin Ambulance
- Dufur Ambulance
- Dufur Fire



## **Fire Protection and Prevention (333-039-0045)**

**(1) Each camping space shall be a minimum of 1,000 square feet or large enough to accommodate a parked camping vehicle, tent vehicle or tent, as the case may be, and to maintain at least 15 feet separation from any other camping vehicle, tent vehicle or tent, building, structure, or property line.**

The authorities having jurisdiction are Tygh Valley VFD (north end) and Juniper Flats VFD (south end). SOAK will work with these districts to determine safe roadway access and fire prevention plans, including during scheduled ceremonial burns.

The event will not exceed the requested capacity of 1,800 participants and will allocate camping space to registered campers, as it did in 2015. Camp space is allocated depending on the number of planned participants and layout design of their camps. Given that many SOAK attendees camp in small groups with shared infrastructure, SOAK demonstrates compliance with subpart (1) using the 1,000 square feet per camping space requirement:

### **Total Space Calculations:**

Total area suitable for camping = 43.3 acres (1,886,148 ft<sup>2</sup>)

Maximum attendance = 1800

Minimum space per person = 1048 ft<sup>2</sup> (allowing for 2096 two-person camps)

SOAK disallows “car camping”, which is defined as sleeping in a vehicle not designed for camping, and/or parking a vehicle not designed for camping with their camp set up. Vehicles will be parked in a separate parking area.

**(2) The organizer shall secure a written statement from the local fire protection agency having jurisdiction that fire protection complies with state and local laws, ordinances, and regulations, and is satisfactory with respect to anticipated crowds and location of the outdoor mass gathering.**

The authorities having jurisdiction are Tygh Valley VFD (north end) and Juniper Flats VFD (south end). SOAK will work in conjunction with these districts to determine safe roadway access and fire prevention plans, including during scheduled ceremonial burns.

In addition to the requirements outlined in Sections (1) and (2), SOAK utilizes the following tools to prevent or maintain small unplanned fire incidents, if they occur:

- 4 wildland water backpacks
- 1 2-person ATV
- 1 Type 5-equivalent wildland fire engine (400+ gal., 100+ psi, 50+ gpm)
- 10 5lb. Class ABC fire extinguishers
- 1 CO2 Class C fire extinguisher

SOAK staffs a Volunteer Fire Safety Team that has been trained to use all onsite equipment. The fire safety team is present for and oversees all scheduled burns, and is on standby for any unplanned incidents.

In 11 years, SOAK has had zero fire-related incidents.

The Justesen Ranch offers three fully irrigated fields. The largest of these fields is where SOAK stages its scheduled burns. The field is located just south of Davidson Grade Road and is accessible by vehicle, including Emergency and Fire Equipment. This field offers the furthest travel distance from any dry crop fields, and is the area with the fewest amount of trees on the property.

For 2016, SOAK will increase its fire perimeter personnel and water trailer towing capacity.

## **Security Personnel (333-039-0050)**

**(1) The organizer shall maintain an accurate count of persons attending the outdoor mass gathering and shall provide adequate security arrangements to limit further admissions to the outdoor mass gathering when the anticipated number of persons have been admitted.**

SOAK maintains a staff of internally trained peer-security resources, all of whom are equipped with radios to call for assistance if needed. Peer-security staff work in greater numbers during peak event hours, but have a minimum number on shift at all times:

- Peer (Internal) Event Security, "Rangers": *(8-18 on shift at all times)*. Specialized internal agency trained in conflict resolution, event resource education, law enforcement interactions, and chemically or mentally altered crisis care.
- Peer (Internal) Event Security, "Gate & Parking": *(4-16 on shift at a time)*. Specialized internal agency trained in event admission security, ID checks and wristband application, vehicle inspections (for contraband) and trespassing escalation (to event management, DPSST Security, and Law Enforcement when needed).
- Peer (Internal) Event Security, "Medical": *(4 on shift at a time)*. Volunteer medical staff who patrol the event site to assist contract Medical Services, trained in conflict resolution, and experienced in dealing with people in crisis.
- Peer (Internal) Event Security, "Event Management": *(3-4 on shift at all times)*. Event management staff all have prior experience working with Rangers and/or Gate groups.

- Unarmed DPSST Security Staff (*6 on shift at all times*). This includes 1 DPSST Security Supervisor who is the primary contact for local law enforcement.

**TOTAL CURRENT INTERNAL SECURITY RATIO: between 1:40 and 1:85 at all times**

SOAK provided its security plan to Chief Deputy Lane Magill in advance of the event, and he provisionally approved it as suitable for the event in an email on **1/10/16**. We agreed that SOAK will have at least one (1) DPSST Certified Security Supervisor on shift at all times, as a point of contact for Law Enforcement who can be reached 24 hours per day during the entire event. In the event that Law Enforcement response is needed, SOAK event management and the DPSST Security Supervisor will meet law enforcement at the central Medical / Operations HQ. **See Attachment F: Vanguard Security Letter of Intent.**

In 11 years, SOAK has had zero incidents requiring law enforcement intervention.

**(2) The organizer shall secure a written statement from the chief law enforcement officer of the county in which the outdoor mass gathering is to take place that arrangements for security and the orderly flow of traffic to and from the outdoor mass gathering complies with state and local laws, ordinances, and regulations, and is satisfactory with respect to anticipated crowds and location of the outdoor mass gathering.**

SOAK provided its traffic management plan to Chief Deputy Lane McGill on 12/30/2015. He expressed no concerns at the time, but noted, "This will need to be looked at by the Wasco County Road Dept. and if it meets the requirements ... it will come to my desk for final approval."

SOAK contacted Gary Duree with the Tygh Valley Fire Dept. on 1/9/2016 to share its traffic control plans with him.

### **Traffic (OAR 333-039-0055)**

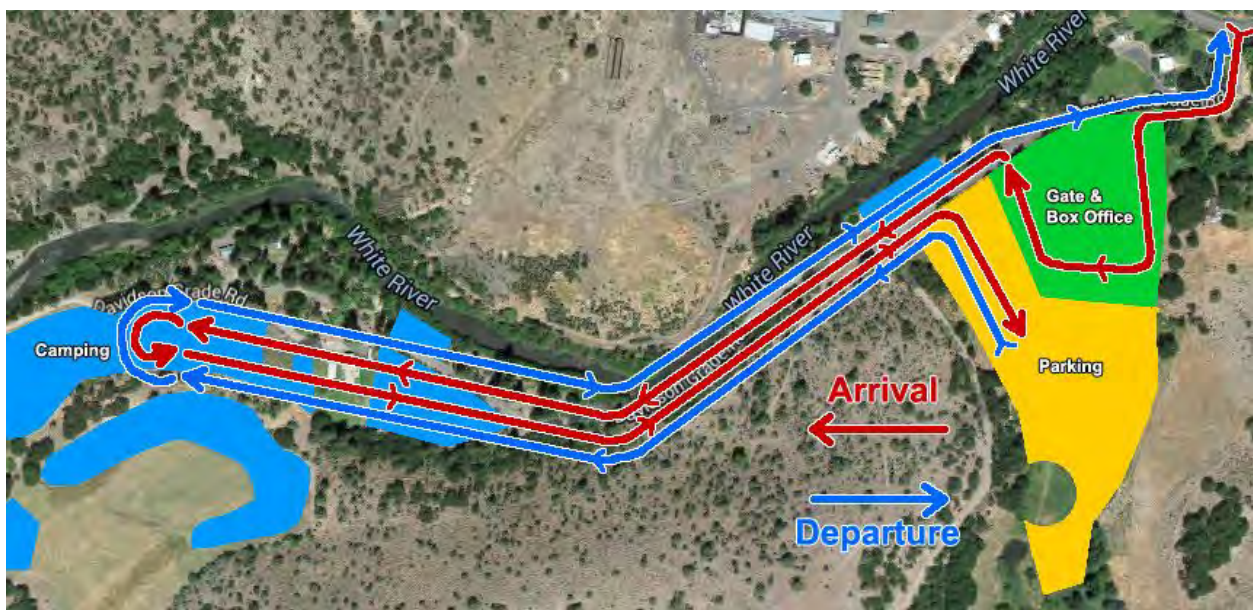
This rule requires that SOAK satisfy 6 requirements. There have been no changes to the existing roadways that would prevent SOAK from demonstrating compliance. SOAK will use the same system as in 2015:

1. We will encourage traffic to use OR-197 and turn at the southern intersection with Tygh Valley Road to discourage traffic through town and school zones.
2. MUTCD-approved signs placed at the south and north intersections of Tygh Valley Road and OR 197; signs will not impair the vision of drivers on the road.
3. Once on Tygh Valley Road, vehicles turn onto Davidson Grade Road and directed into the staging area on the event site property.

4. The event entrance will be clearly designated and well-lit at night, and will include multiple vehicle staging lanes to ensure no traffic backs up onto Davidson Grade Road or Tygh Valley Road.

In compliance with Sections (1), (2), (3), (4), and (5), SOAK has prepared a Traffic Control Plan demonstrating vehicle ingress and egress before, during and after the event. All roads have been previously graded by the municipality of Tygh Valley, OR and Wasco County, OR:

- US-197, a State of Oregon-maintained highway
- Tygh Valley Road, a Wasco County-maintained roadway
- Davidson Grade Road, a Tygh Valley, OR-maintained roadway for .24 miles, after which it becomes a private road maintained by deed holder & property owner Fred Justesen



**(5) The organizer shall acquire approval from the local agency having jurisdiction for fire safety that the minimum width of all roads complies with state and local laws, ordinances, and regulations, and is satisfactory with respect to anticipated crowds and locations of the outdoor mass gatherings.**

SOAK contacted Gary Duree with the Tygh Valley Fire Dept. on 1/9/2016 to share its traffic control plans with him.

In Section (6), SOAK is required to provide a total of 135,000 square feet for parking to accommodate a maximum capacity of 1800 people (or approx. 3.1 acres). Based on SOAK\*2015 parking data, we expect no more than 1,000 vehicles on site at peak hours.

During SOAK\*2015, we issued 623 parking passes for 1200 participants.

## **Agenda Item**

### **Letters of Intent**

- [Columbia Affordable Portables](#)
- [Tygh Valley Water District](#)
- [Gem Ice](#)
- [Cracker Jack First Response Specialists](#)
- [Life Flight](#)
- [Vanguard Security](#)
- [Waste Connections](#)

# Attachment A: Columbia Affordable Portables Letter of Intent

PO Box 1996  
The Dalles, OR 97058  
[\(541\)298-2727](tel:(541)298-2727)  
[www.craffordableportables.com](http://www.craffordableportables.com)

Estimate #: 1245  
Date: 11/15/2015  
Exp. Date: \$0.00

-----  
Address: Burning Man Portland  
Ship To: Tygh Valley Oregon  
-----

<u>Activity</u>	<u>Activity</u>	<u>Date</u>	<u>Qty</u>	<u>Rate</u>	<u>Amount</u>	
Letter Of Columbia River		11/15/2015	1	0.00	0.00	

Affordable  
Portables will  
provide  
sanitary  
restroom and  
hand wash  
station  
services  
commencing on  
05.24.2016 and  
ending on  
05.31.2016.  
There will be  
55 standard  
units, 5 ADA  
compliant and  
15 (2) place  
hand wash  
stations.  
Services will  
be performed  
on a daily  
basis as  
detailed in  
our estimate.  
Waste will be  
hailed off  
site after

each service  
and disposed  
of at our  
approved dump  
site. We will  
also provide a  
250 gallon  
waste water  
tank on site  
attached to  
our restroom  
trailer for  
customers grey  
water disposal.  
this tank will  
be checked  
daily and  
pumped as  
needed

---

-----  
Total: \$0.00

Thank you for this opportunity to serve you. You will find our service is second to none and our equipment is the best in the industry. Feel free to call me if you have any further questions. My cell # is 541.993.8668.  
Thanks again. Bob

## Attachment B: Tygh Valley Water District Letter of Intent

**JERRY TRIPP** <tvguytripp@hughes.net>

Jan 3



to Melissa ▾

Melissa,

Yes the Tygh Valley water Dist. Will provide potable and non-potable water requirements for the 2016 SOAK gatherings in south Wasco Co, if needed approximately 21,600gal per day, May 26-30,2016.

Gerald Tripp

Dir.

Tygh Valley water Dist.



## Attachment C: Gem Ice Letter of Intent

December 22, 2015

### Letter of Intent

To Whom it May Concern,

Gem Ice Co, The Dalles, OR intends to provide a refrigerated trailer containing 7# bags of packaged ice to the SOAK festival to be held at the Justensen Ranch in Tygh Valley, OR in May 2016.

Jerry Moyer

Gem Ice Co.

3003 E. 2<sup>nd</sup> St.

The Dalles, OR 97058

541-296-5386

# Attachment D: Crackerjack First Response Specialists Letter of Intent

Crackerjack First Response Specialists LLC  
1530 NE 10<sup>th</sup> St. Bend OR, 97701  
Tel 844-991-0911  
info@crackerjackresponse.com  
www.crackerjackresponse.com



## 2016 SOAK Letter of Intent

### On Site EMS Services

#### Crackerjack First Response Specialists LLC

To:

SOAK LLC

Crackerjack First Response Specialists is a registered non-transport EMS agency. Crackerjack works under ECEMS protocols and the supervision of a licensed medical director with standing orders. Crackerjack is insured for medical, profession, and general liability. All staff is employees covered under SAIF workers comp insurance.

We are contracting with SOAK LLC to provide 24/7 on site medical and safety services for the duration of the SOAK event. All off- site transport of patients requiring escalation in care will be coordinated with SWCA via direct 911 notifications.

This will be our third year with the event and the second at this location and we believe the model of care, communication, and coordination employed during the 2015 event was successful and met the needs of the event, the county, and SWCA. We look forward to another successful year. Once directed by SOAK LLC we will contact all appropriate local agencies for collaboration.

Crackerjack will supply

- 6 EMS staff, with minimum of 2 ALS providers
- Two women on staff.
- 3 Staff arrive Wednesday to set up and check in (1 ALS)
- 6 Staff Thurs 2pm to Mon 10am

- 3 Staff Mon 10am (1 ALS) to release as determined by SOAK LLC.
- 4 treatment beds with privacy screening
- 3 AED
- Cardiac Monitor
- Full medical station BLS and ALS supplies including oxygen, narcotics, IV fluids, respiratory therapy, and Narcan (Naloxone).
- Enhanced basic first aid and trauma supplies to be shared with volunteer staff.
- Representation at daily staffing briefs during the event
- Handling and disposal of all medical waste materials
- Medical tent(s) 1(12x18) or 2(12x14) These are rugged full-walled tents with lighting, vents, and floors if needed,
- 1 4WD Medical UTV - would like to have a second provided by LLC at especially at night.
- 1 Medical UTV
- Meals for medical staff
- 3 UHF F80 radios - to be programmed by SOAK
- Coordination with local EMS and contracted Air Medical resource (SWCA, Lifeflight, Airlink)
- LZ markings and coordinates

LLC to provide

- Power (via extension cords and power outlet strips)
- Access to ice daily
- Hand Washing station (non potable water)
- Porto Potty at medical station – Handicapped accessible located away from event bathrooms with “Medical Staff and Patients – or Handicapped” marking.
- Housing
- Assistance from Volunteer Medical Team

Please contact us with any questions or concerns.

Sincerely,

Craig McClure

Owner, Crackerjack First Response Specialists



22285 Yellow Gate Lane, Suite 102  
Aurora, Oregon 97002  
Office (503) 678-4364  
Fax (503) 678-4369

## Attachment E: Life Flight Network Letter of Intent

January 4, 2016

Chris Schneider  
Burning Man Portland/SOAK, LLC  
555 SE 99th Avenue, Ste. 201  
Portland, OR 97216

Dear Chris,

Life Flight Network is happy to provide our services for your event from May 26-30, 2016. Our understanding is that you need to have ALS transport services available in the case of a medical emergency that requires immediate transport to the closest most appropriate facility.

### **Our Services in the Region**

Life Flight Network has two AgustaWestland Koala 119 helicopters available in the region. Our closest aircraft is based in Dallesport, WA. This flight time for this helicopter to 89720 Davidson Grade Road Tygh Valley, OR is 25 minutes. The second helicopter in the region is in Redmond, OR and would have a 35 minute flight time. The critical care crews on these aircraft consist of a nurse and a paramedic.

Patients are generally transported to the closest most appropriate facility. From Tygh Valley, we would most likely transport to The Dalles, Portland, or Bend, depending upon the patient's unique circumstances.

### **Pricing**

Burning Man Portland/SOAK, LLC will incur no charges for utilizing Life Flight Network during this event. We typically respond from our base location when requested. We bill the patient directly, a base fee plus a per loaded mile fee. We do have a membership program available for purchase that would result in no out of pocket expenses for a patient. If you would like to make this available for your participants, I can get you further details.

### **Availability**

We cannot guarantee availability, especially when considering factors beyond our control (on another flight, weather, unpredictable maintenance, etc.). In the event both Dallesport and Redmond are busy or otherwise unavailable, we have addition resources we could utilize in Aurora, La Grande, and Pendleton.

Please let me know if we can provide additional information. As we get closer, I'd like to discuss the specific logistics of utilizing Life Flight Network (how to contact us, how we will communicate once we're in the air, and where we will land).

Thank you,



Jacob Dalstra  
Regional Director  
Life Flight Network  
(360) 241-8985



921 SW 6th Ave Suite#3033  
Portland, Oregon 97204-1202  
[www.vanguard-security.com](http://www.vanguard-security.com)

## **Attachment F: Vanguard Security Letter of Intent**

Letter of intent  
Re: SOAK 2016

We are providing security for SOAK, May 26th to May 30th 2016. We will be providing 24hr security coverage on the event perimeter, gate and patrols throughout.

Our security staff and supervisors are all DPSST certified and have extensive experience in event and festival security. We thoroughly understand the unique challenges and concerns at all types of events.

Looking forward to SOAK 2016

Eric Cruse  
Security Supervisor  
DPSST PSID#66376  
Phone: (503) 660-8859  
Email: [ericcruse@vanguard-security.com](mailto:ericcruse@vanguard-security.com)

Angela Pincock <AngelaPi@wasteconnections.com>

1:09 PM (5 minutes ago)



to Melissa ▾

I have this on my calendar for delivery on 5/24 and removal on 5/31.

Delivery and removal fee- \$54.60 each

Haul of 20 yard- \$337.13

Disposal rate per ton- \$41.36

If there is anything else I can help with please let me know. Look forward to working with you.

---

**From:** Melissa Casburn [mailto:[producers@burningmanportland.com](mailto:producers@burningmanportland.com)]

**Sent:** Friday, January 29, 2016 11:48 AM

**To:** Angela Pincock

**Subject:** Requesting Letter of Intent for SOAK festival

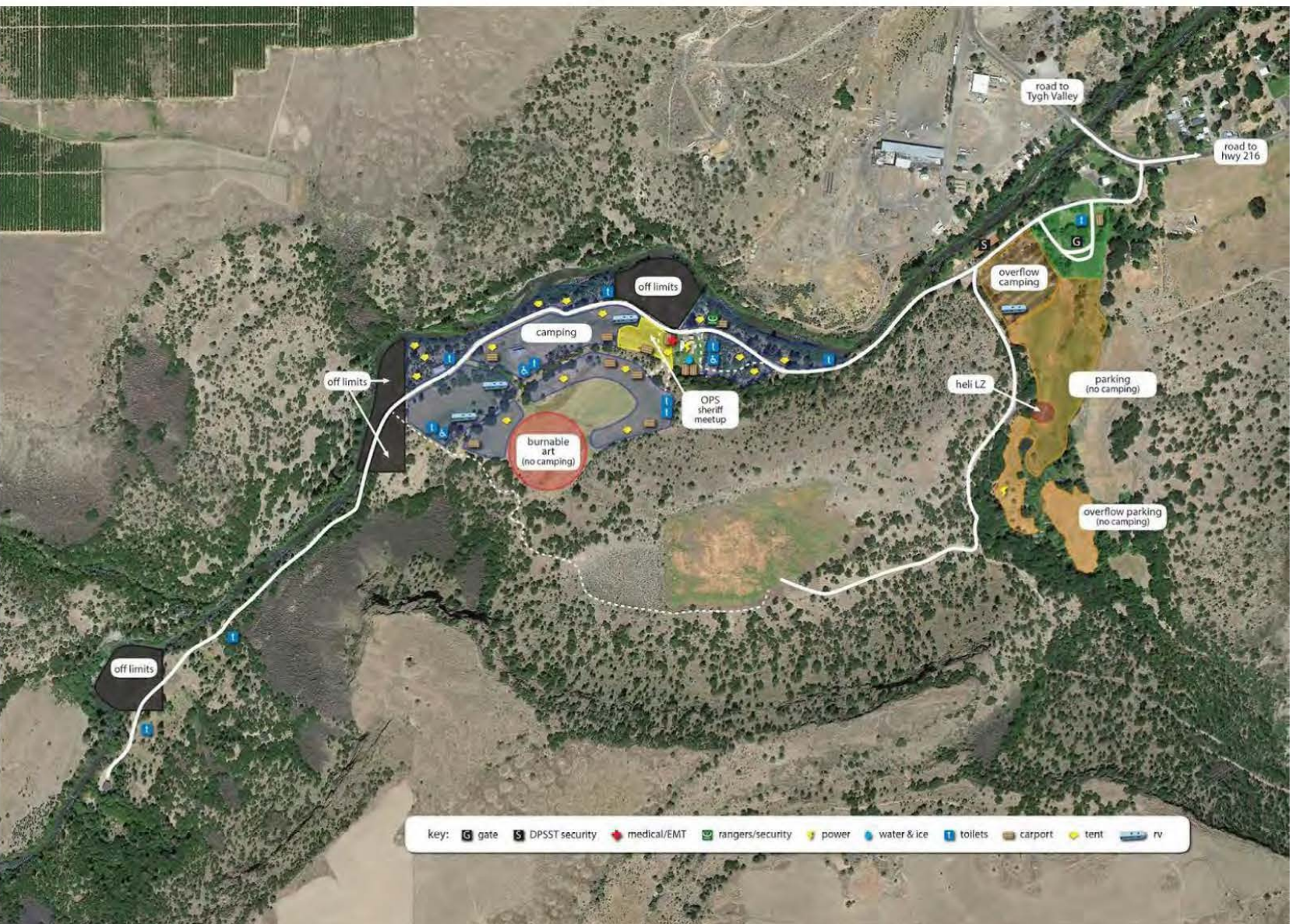
Hello, Angela. I spoke with Heather yesterday about the SOAK festival, which will be held from May 26-30 in Tygh Valley.

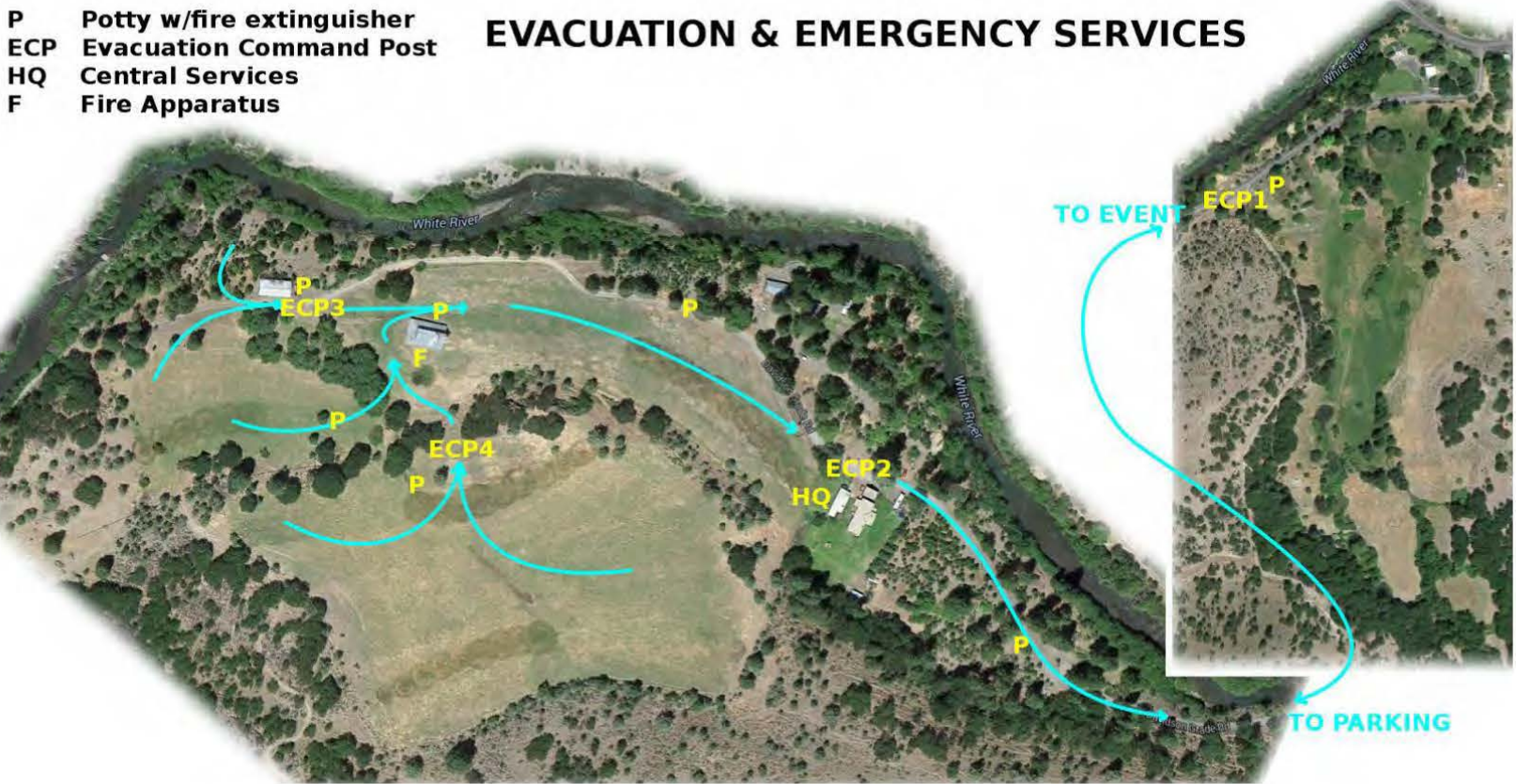


Can you provide an LOI that includes dropoff on May 24 and pickup on May 31 of a 20-yard dumpster to 89720 Davidson Grade Road, Tygh Valley? Here is our contact info:

Melissa Casburn, Producer  
SOAK, LLC  
3558 SE Hawthorne Blvd Ste 1  
Portland, OR 97214

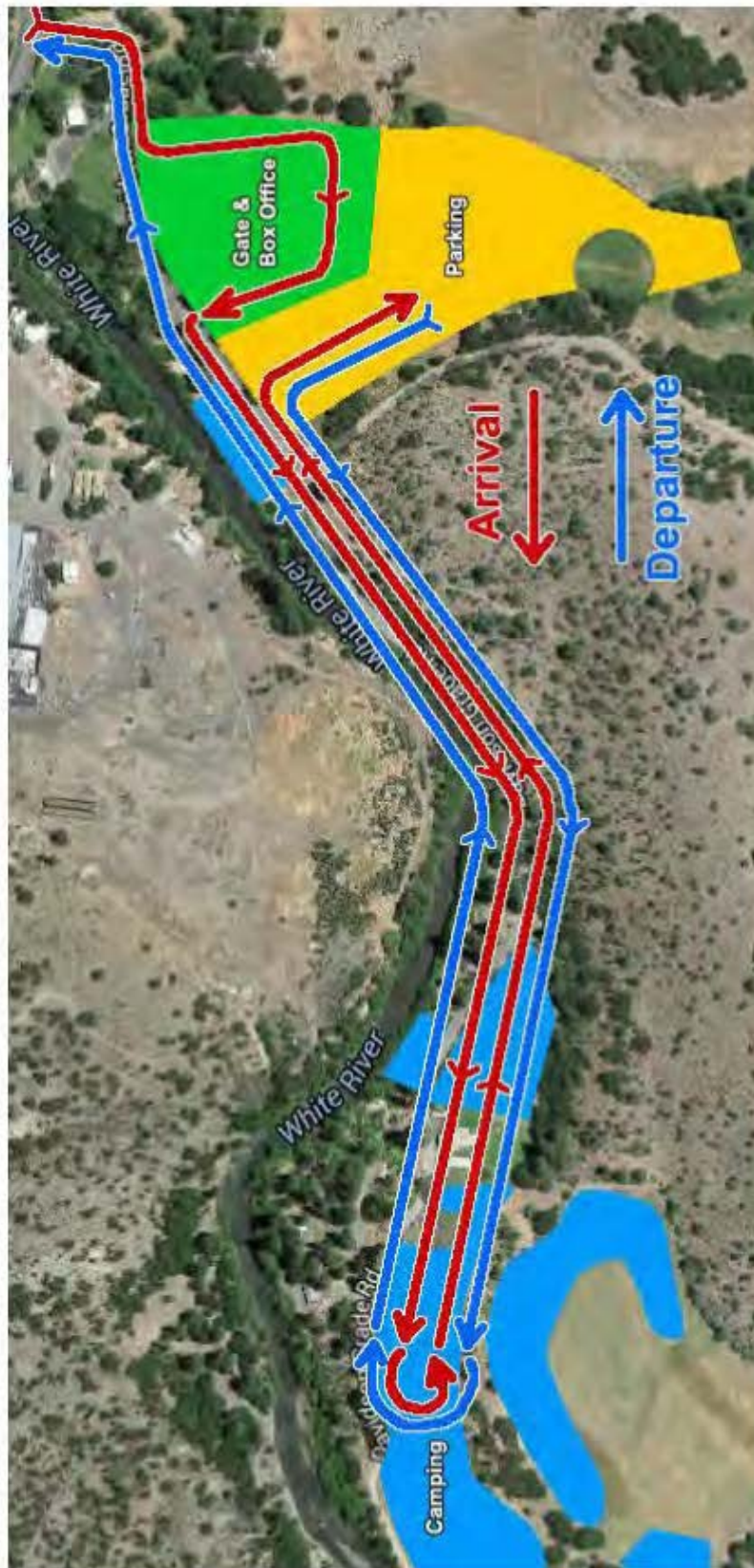
Attachment G: SOAK\*2016 Site Plan







Attachment I: SOAK\*2016 Traffic Control Plan



## Attachment J: Affected Tax Lots

### Primary address associated with tax lots:

89720 Davidson Grade Rd.

Tygh Valley, OR 97063

<b>Tax Lot</b>	<b>Township</b>	<b>Range</b>	<b>Section</b>	<b>Acres</b>
800	4S	13E	10	126.06
2200	4S	13E	16-15	163.62
401	4S	13E	10	77.31
100	4S	13E	15	67.29

## Attachment K: SOAK\*2015 Parked Vehicle Count

### SOAK\*2015 Parked Vehicle Count

<b>Arrival Time</b>	<b>Cars</b>	<b>RVs / Campers</b>
Wednesday, pre-event	100	30
Thursday AM	126	35
Friday AM	302	56
Saturday AM	555	61
Sunday AM	504	48

# SOAK 2015 SAFETY PLAN & PROTOCOLS

**Justesen Ranch at White River Canyon**

89720 Jake Davidson Road, Tygh Valley, OR 97063

This document covers plans and procedures to deal with emergencies and hazards at or relating to SOAK, the Portland Regional Burn. For the purposes of this document, the terms “SOAK LLC and “Burning Man Portland” are inclusive of the LLC “Board”, Event Producers, and the Regional Contacts.

**Source: FEMA IS.15b**



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# A) EVENT ASSESSMENT

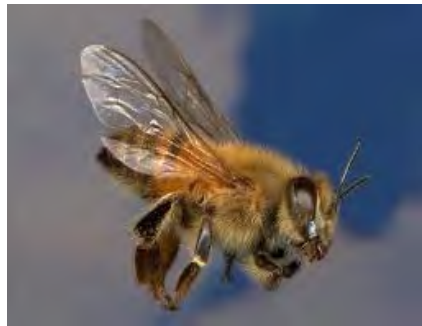
## 1. Hazards Assessment

### Toxic Flora



Poison Ivy

### Toxic Fauna



Oregon Bee



Yellow Jacket



Wasp



Dog Tick



Female Black Widow



Male Black Widow



Western Rattlesnake © G. Nafis

Hornet



*Special note about Western Rattlesnakes:* Although they occur in a wide variety of habitat types, from deserts and chaparral to open forests, Western Rattlesnakes usually occur near rocks, cliffs, or downed logs. They overwinter in dens, which are usually located on south-facing rocky hillsides exposed to sunshine.

If you approach a Rattlesnake you should freeze, watch, and then back away slowly. If you are bitten please relocate and stay as calm as possible to avoid spreading the venom through your bloodstream. Seek medical attention immediately from the SOAK Medical Team. Do not attempt to suck out the venom or consume caffeine or alcohol.

### Terrain & Site

1. Steep/sloped terrain on 40% of property - slip/trip/fall risk - approximately 2% grade to 12% grade.
2. Grassy knolls and fields - may become slippery when wet or when very dry
3. Sun exposure - limited shade to 65% of property
4. Downed trees and branches - falling branches, tripping hazard 10% of property
5. River - water temperature a consideration, water depth a consideration in certain areas, rocky bottom a snag or slip or tripping hazard, drowning risk, swifter current in spring months, slower current in summer months. Attendees have been advised the river is off limits by the survival guide.
6. Natural spring ponds - may be stagnant depending on weather conditions, anticipate “no swimming advisory” or “algae/bacterial warning”
7. Elevated power lines - along road leading up to property - electric shock warning if tampered with
8. Rocky steep terrain surrounding main event site
9. Wind risk - can delay or affect ceremonial burns
10. Deck and ramp - cabin at end of event road - has railing - fall risk
11. Cable suspension bridge - located at end of event road - breakage and fall risk - recommend closing/barricading during event
12. Jake Davidson Road - main access to event site - vehicle collision, pedestrian collision risk
13. Main Gate checkpoint - collision & pedestrian collision hazard - traffic notified to stop 200 feet ahead - Gate staff well lit (private road) - 5 MPH speed limit posted
14. Main Gate checkpoint - Collision & Pedestrian crash hazard - traffic notified to stop 100 feet ahead - Gate, Ambassadors and Parking staff well lit, safety vests for those on road (required)
15. Field irrigation pipeline - climbing risk and fall risk (pipe diameter roughly 8”), feeds to several irrigation hoses throughout property
16. Wander/lost participant risk - surrounding land, canyons, hills, roads, trails. Recommend “trash fencing”/barricade off private roads not needed for event access
17. Two resident dogs on site - well mannered, however participant/guest dogs pose an unknown scenario risk. All participant dogs will be leashed.



## Weather

<http://www.weather.gov/>

SOAK LLC and Burning Man Portland will take precautions to alert all participations regarding severe weather conditions such as online announcements, email list announcement, and postings at the gate.

## Wildfire Risk

Moderate to severe - dry grassland and forested with low brush canyon area, tinder on ground. Potential wind. Neighboring properties at risk if fire/embers spread. Find current Fire Restrictions here:

<http://www.oregon.gov/odf/pages/fire/precautionlevel.aspx>

## 2. Emergency Traffic Access

### Law Enforcement

Wasco County Sheriff - The Dalles

Access via Jake Davidson Road (event access)

(541) 506-2580

### Fire Service

Tygh Valley Volunteer Fire Department

57723 Tygh Valley Road

Tygh Valley, OR 97063

(541) 483-2333

### Basic Life Support

South Wasco County Ambulance: **response time - 15 to 25 minutes**

408 Deschutes Ave, Maupin, OR

(541) 395-2500

*\*A Crackerjack ASL Provider must ride with SWCA Ambulance to provide ASL transport service to a hospital or to the LZ/Air Provider.*

### 911: Advanced Life Support/Critical Calls

Life Flight Network: **response time - 25 minutes**

800-232-0911

Other local information: [http://wascoswcd.org/linked/wasco\\_rlh.pdf](http://wascoswcd.org/linked/wasco_rlh.pdf)

## 3. Landing Zone Address and Coordinates

### Primary Landing Zone

Tygh Valley School

57594 Tygh Valley Rd.

Tygh Valley, OR 97063

45.243841 N, -121.168833 W

Ground Transport Travel Time: 5 minutes, 1.5 miles

### Secondary Landing Zone

Contact Crackerjack Medical for details.

## 4. Area Hospitals

Mid-Columbia Medical Center  
1700 E 19th St  
The Dalles, OR 97058  
(541) 296-1111

## 5. Population

# of expected attendees	1300
Expected age ranges	0 - 11: 10% 12-17: 5% 18-20: 5% 21 - 60: 65% 60+: 15%
Handicap/mobility-restricted expected	5%
Language barrier expected	Non English Speaking: 1% English as Second Language: 3% Deaf/Mute: 1.5% Non-verbal (or Infant): 3%

## 6. Property

### Land Owner

Fred Justesen  
89720 Davidson Road, Tygh Valley, OR 97063

### Caretaker

Roy Justesen  
89720 Davidson Road, Tygh Valley, OR 97063  
541-980-2183

### Neighbors

- Sound - Noise from the event and highway traffic can carry onto neighboring properties. Sound is required to be lowered at midnight.
- Traffic - Event Traffic on is expected to increase on Tygh Valley Road and Davidson Grade Road (Private) between May 28 and June 1, 2015. Traffic patterns are not expected to be effected on OR-197/216.
- Trespassing - Trespassing onto neighboring properties may occur between May 28 and June 1, 2015. Measures are in place to prevent this occurrence.
  - 82771 Davidson Grade Rd, Tygh Valley, OR 97063
  - 57201-57289 Tygh Valley Rd, Tygh Valley, OR 97063
  - 83000-83036 Old US Highway 197, Tygh Valley, OR 97063 (Tenants of Fred Justesen)
  - 83157 Tygh Valley Rd, Tygh Valley, OR 97063

### Permits

Wasco County Planning and Development Commission: Mass Gathering Permit  
Wasco County Public Works: Operations and Special Event Permit

## B) SAFETY RESOURCES

### 1. People

#### Volunteer Staff

- Fire Safety Team: 20-25 volunteers; Lead Call Sign: *Dapper*
- Medical Response Team: 6 staff, 20 volunteers; Lead Callsign: Honey Badger; Callsign: *Medical*
- Rangers (Security, crowd control, mediation, eviction, strange occurrence): 30 volunteers, Lead Callsign: Cucumber; Team Callsigns: *Khaki, Rangers*
- Gate (Security, eviction, access control): 50 volunteers; Lead Call Sign: *Noize*. Team Callsign: *Gate*
- Communications, 1 staff; Lead Call Sign: *Brandon*
- Event Management: Call Sign: *LLC*

#### Contracted Professional Medical

CrackerJack Medical Response: 6 certified staff (Paramedic, RN) - Callsign: *Medical*

#### Contracted Professional Security

District Security Health and Safety: 2 DPSST certified staff and 1 DPSST supervisor on duty at all times. Callsign: *Security*

### 2. Tools

- Portable Tower lighting
- Road Flares
- Flagging Tape & Traffic Cones
- Orange Temporary Fencing: "Trash Fence"
- Medical Record & Treatment Reporting Forms
- Incident Action Plans & Incident Report Forms
- Event Map
- 4 canister wildland water packs
- 500-gallon pressurized water trailer hitched to UTV, with 1.75" pressurized fire hose
- 55-gallon pressurized soft water tank, assembled in back of UTV, with 1" pressurized hose

### 3. Radio

Onsite UHF repeater Output: 451.6875Mhz Input: 456.6875Mhz 107.2hz PL Tone

Please see document "RADIO PROTOCOL v6.15".

#### Channels

- 1 SITE1 / Main Channel to be used at all times unless otherwise advised; Rangers Tactical Channel
- 2 SITE DIR 2 / Backup Channel, to be used when advised
- 3 MEDICAL / Medical Tactical Channel
- 4 PARKING / Parking Tactical Channel
- 5 PLACEMENT / Placement Tactical Channel
- 6 EMBASSY / Ambassadors Tactical Channel
- 7 TALK / General Talk channel. Available for anyone to use
- 8 TAC / Tactical Channel
- 9 TAC / Tactical Channel
- 10 TAC / Tactical Channel
- 11 TAC / Tactical Channel
- 12 TAC / Tactical Channel
- 13 GATE / Gate Tactical Channel
- 14 TAC / Tactical Channel
- 15 TAC / Tactical Channel
- 16 SLEEP / For on-call sleeping leads; only use if needed

OR Amateur Radio Output (Ham Radio): frequency 147.2600, offset +0.6 MHz, tone 8, location Dufur, Tygh Ridge

#### **4. Phone**

- Hardline for 911 calls via Brandon Mathis/The Ghost at Central Services (has location associated information)
- (503) 568-1451 x200 (VOIP Line to Ghost & Site Operations)
- (503) 476-9964 (Voicemail & TEXT to Brandon Mathis) regularly checked on-site

#### **5. Public Address System**

Theme Camp PA/Sound systems

#### **6. Vehicles**

5 dedicated staff support vehicles: 4 4WD UTVs, 1 Haflinger

- Each vehicle must be returned for fueling if below ½ tank.
- Each vehicle must contain at least 1 charged fire extinguisher.
- The medical/fire vehicle is not to be checked out unless permission is granted by the Fire & Medical team(s).

#### **7. Internet**

- Site provided DSL at Roy Justesen's House, hardwired to a high power access point for lower-site wide coverage. Security and keys managed by Brandon Mathis - The Ghost Bus - Central Services Camp near the houses.
- No advertised internet for participants.

## C) CHAIN OF COMMAND (Span of Control)

### **Safety/Operations Team**

Melissa Casburn, Event Producer; SOAK LLC

Chris Schneider, Associate Event Producer, SOAK LLC

- Gate
- Rangers
- Fire Safety
- Communications/Power
- Parking
- LLC/Legal - point of contact
- Venue Owner - point of contact
- Medical provided by SOAK Medical (volunteer) and Crackerjack Medical (paid support staff)
- Security provided by District Security (paid support staff)

### **Infrastructure Team**

Melissa Casburn, Event Producer; SOAK LLC

Chris Schneider, Associate Event Producer, SOAK LLC

- Volunteer Coordination & Hospitality (VoHo)
- D'Corps
- Department of Public Works (DPW), including Transportation & Motor Pool
- Ambassadors
- Placement
- Sound
- Leave No Trace (LNT)
- Transportation Security Administration (TSA)

### **Administrative Team**

Regional Contacts: Tzara Vierck, Alexandra Green, Emily Steadman

- Map
- Civic Projects
- Financial
- Graphic Arts/Branding
- Website/Public Relations
- Insurance Policy - *Thomas McElroy, LLC Member*

# D) ACTION PLAN & PROTOCOLS

## 1. Abandoned Vehicle/Abandoned Camp

Team Responding: Parking

Escalate to Rangers, Producers

1. Parking notifies Rangers with Plate Numbers and Physical Description of vehicle/camp, as well as information provided by driver on Dashboard Map.
2. Parking notifies Gate with Plate Numbers and Physical Description.
3. Parking seeks known camp members/neighbors for information (names, description) of owners of vehicle.
4. If owner is not located, Parking Team uses PA system to make announcement to community.
5. Parking radios for Producers.
6. Parking puts 2-hour written notice of Tow/Landfill company (with Tow company phone number) included in message.
7. Parking calls Tow/Landfill company for action/pick up. SOAK LLC assumes responsibility for expense until owners of vehicle are located.
8. Parking provides invoice to SOAK LLC until owners of vehicle are located.
9. SOAK LLC invoices vehicle owners for the expense.

## 2. Assault (physical & sexual)

Team Responding: Rangers

Escalate to Security for immediate assistance and to Producers and SOAK LLC

Escalate to Wasco County Sheriff, Medical team

*Radio Call safeword: Assault*

1. Rangers and Medical to assess situation immediately, call Security for backup.
2. Rangers designate safe space immediately.
3. Rangers separate victim from assailant. Rangers escort each party safely apart, stay with each party, in the very least in pairs (2 rangers per party).
4. Rangers and Medical escort victim to safe space.
5. Rangers gather information and radio for SOAK LLC and RCs.
6. SOAK LLC intervention begins and permission is requested from victim to phone the police.
7. Action plan to evacuate victim and assailant from Event developed and documented. (See Incident Report)
8. Assailant is escorted off venue premises (to HWY 34) by Rangers, ride/cab/other called if needed.
9. Victim is offered option to stay or leave. Transportation is arranged (victim preference) by LLC and RCs.
10. Incident Report Filed - copy to be retained by LLC at Central Services (The Ghost). Law Enforcement may request copy of completed incident report.

## 3. Bomb Threat

Teams Responding: Rangers (crowd control), Medical (physical triage), Communications

**Immediate Escalation to Wasco County Sheriff**

Escalate to Security and SOAK LLC









See below: IS-15 Bomb Threat Checklist and IS-15 Bomb Threat Standoff chart

*Radio Call: Bomb Threat*

Explosives are defined as materials that are capable of violent decomposition. This decomposition often takes the form of extremely rapid oxidation (burning). Explosions are the result of a sudden and violent release of gas during the decomposition of explosive substances. High temperature, strong shock, and a loud noise follow this release. Explosives are classified according to the speed of their decomposition.



# BOMB THREAT STAND-OFF CHART

Threat Description Improvised Explosive Device (IED)	Explosives Capacity <sup>1</sup> (TNT Equivalent)	Building Evacuation Distance <sup>2</sup>	Outdoor Evacuation Distance <sup>3</sup>
 Pipe Bomb	5 LBS	70 FT	1200 FT
 Suicide Bomber	20 LBS	110 FT	1700 FT
 Briefcase/Suitcase	50 LBS	150 FT	1850 FT
 Car	500 LBS	320 FT	1500 FT
 SUV/Van	1,000 LBS	400 FT	2400 FT
 Small Moving Van/ Delivery Truck	4,000 LBS	640 FT	3800 FT
 Moving Van/ Water Truck	10,000 LBS	860 FT	5100 FT
 Semi-Trailer	60,000 LBS	1570 FT	9300 FT

1. These capacities are based on the maximum weight of explosive material that could reasonably fit in a container of similar size.
2. Personnel in buildings are provided a high degree of protection from death or serious injury; however, glass breakage and building debris may still cause some injuries. Unstrengthened buildings can be expected to sustain damage that approximates five percent of their replacement cost.
3. If personnel cannot enter a building to seek shelter they must evacuate to the minimum distance recommended by Outdoor Evacuation Distance. These distance is governed by the greater hazard of fragmentation distance, glass breakage or threshold for ear drum rupture.

**Explosive Capacity** is based on maximum volume or weight of explosives (TNT equivalent) that could reasonably fit or be hidden in a suitcase or vehicle.

**Lethal Airblast Range** is the minimum distance personnel in the open are expected to survive blast effects. This minimum range is based on anticipation of avoiding severe lung damage or fatal impact injury from body translation.

**Mandatory Evacuation Distance** is the range within which all buildings must be evacuated. From this range outward to the Desired Evacuation Distance, personnel may remain inside buildings but away from windows and exterior walls. Evacuated personnel must move to the Desired Evacuation Distance.

## 4. Cancellation of Event

Team Responding: Gate (road barrier), Parking (barricade private roads) DPW, (remove signs, post cancellation notices), Rangers (crowd control),  
Producers post electronic notices and Press Release  
Escalate to SOAK LLC  
*Radio Call: Event Cancellation*

## 5. Civil Disturbance/Demonstration

Team Responding: Rangers (crowd control), Medical (physical triage), Escalate to Security and SOAK LLC.  
Escalate to Wasco County Sheriff.  
*Radio Call: Disturbance*

## 6. Crowd Control

Team Responding: Rangers (crowd control), Medical (physical triage), Security if requested  
All-com serves as back up crowd control at direction of Rangers.  
Escalate to Producers  
*Radio Call: Crowd disturbance*

## 7. Environmental Hazards

See Section A.1. for Event Assessment of Environmental Hazards.

## 8. Evacuation of Area

Team Responding: Rangers (announcement, assistance with evac and sweep of event grounds for participants), Gate (assistance with Gate road turn around and evac), Fire Safety (assistance with evac and sweep of event grounds for participants).

### Immediate escalation to Emergency Services

Escalate to Producers, SOAK LLC.

Producers post electronic notices/Press release after evacuation is complete.

*Radio Call: Evacuation*

While an evacuation of the event site may occur for a number of reasons, in all cases the primary goal is to safely and quickly remove all humans from the event site until it is safe to return. Depending on the urgency of the situation, vehicles and property may not be included in the evacuation order, and instead left behind.

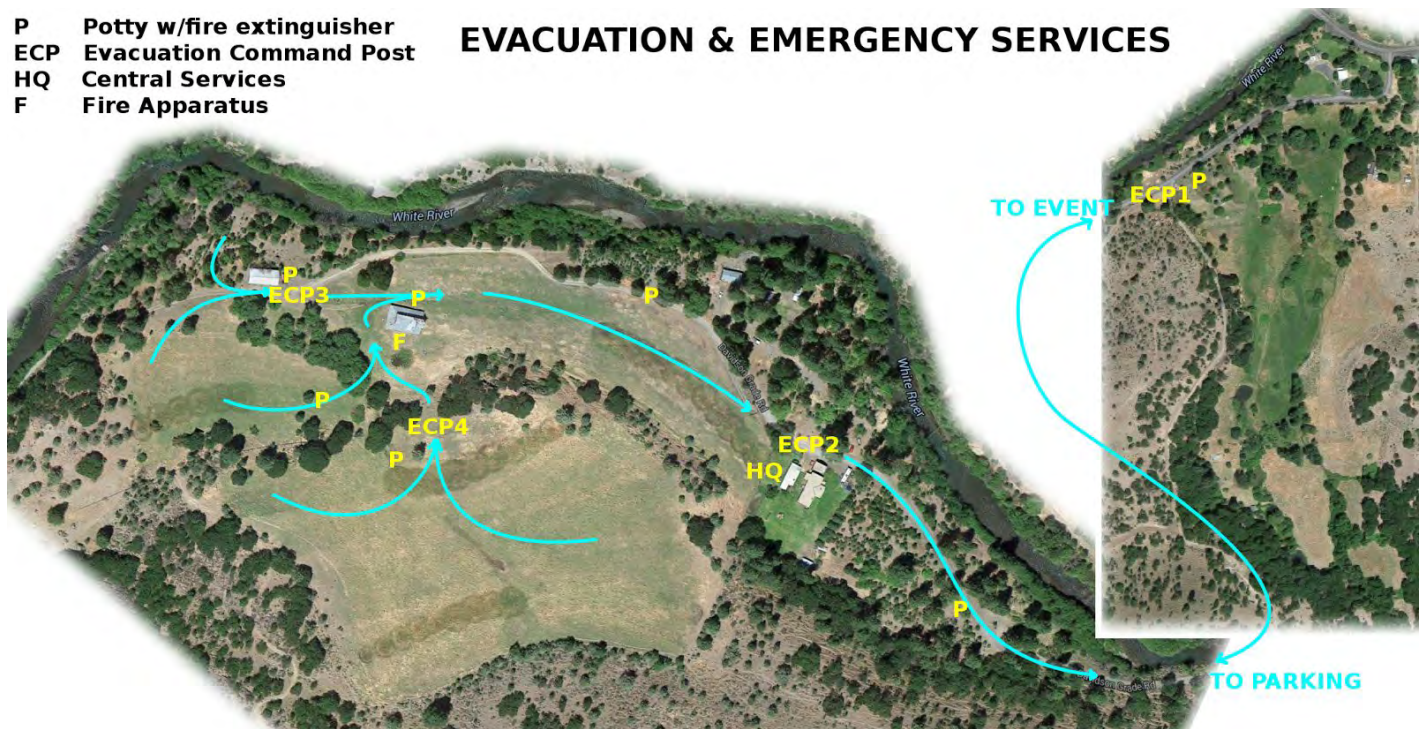
Evacuation personnel will be posted at each evacuation command post (marked ECP on the attached map) to direct traffic and answer questions. Each command post will be equipped with a radio and a copy of the evacuation map. Evacuation personnel will report directly to the Fire Safety lead on a designated radio channel: 1 SiteOps. The Fire Safety lead will be posted at Central Services (marked HQ on the attached evacuation map) and will report directly to the event producers.

In the event of an emergency that requires evacuation, Gate staff will coordinate with fire safety and rangers to safely assist participants leaving the event. Gate road will be closed to oncoming traffic and outgoing traffic will take priority over other vehicular traffic. Gate staff will direct vehicles to turn around and leave the event site in order to ease strain on road space while participants leave the event.

Starting at the farthest point from the primary event entrance, Rangers will sweep the event grounds making every effort to evacuate or inform participants from each area. As the Rangers pass the evacuation command posts, those posts will be abandoned. Once the Rangers have reached the primary event entrance, the last remaining staff will abandon Central Services and complete the event evacuation.

- P** Potty w/fire extinguisher
- ECP** Evacuation Command Post
- HQ** Central Services
- F** Fire Apparatus

## EVACUATION & EMERGENCY SERVICES





Parking and Rangers will coordinate with Gate to safely evacuate vehicles/participants out of the event site. Any Parking Crew that is on shift during the emergency will be stationed at the Parking lot and the narrowest parts of the road leading through the property to help pulse cars and prevent collisions. Using radio communication with Gate and Rangers vehicles/participants will be moved from all locations toward the Gate.

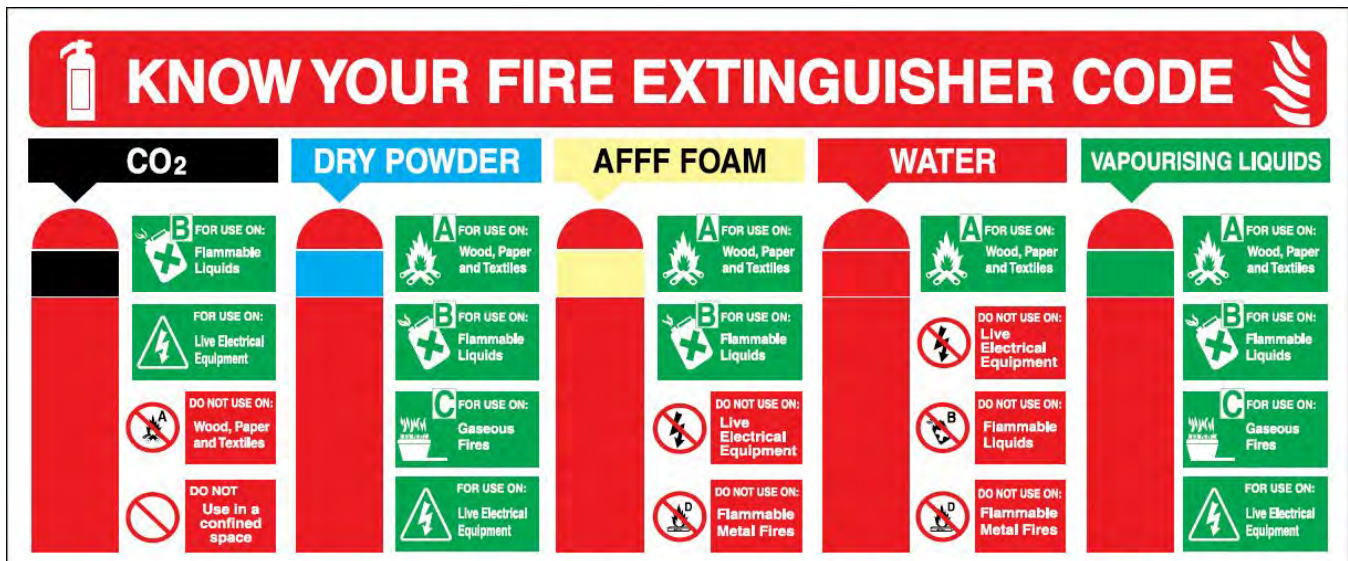
## 9. Fire

Team Responding: Fire Safety  
 Escalate to Producers, SOAK LLC  
**Immediate escalation to 911**  
 Radio Call: Fire

Standard 5lb ABC fire extinguishers will be placed in each staff UTV, at each porto-potty bank (marked 'P' on the attached evacuation map), and at Central Services (marked HQ on the attached evacuation map). A minimum of one staff member will be available via radio at all times to respond to fire emergencies. A minimum of one volunteer with a radio will be on standby with the fire suppression apparatus during all "active" hours of the event (typically 10am to 12am). The fire suppression apparatus shall approximate or exceed the minimum requirements of a type 6 wildland firefighting engine (30 GPM pump, 150-gallon tank, 300' of 1.5" hose, 300' of 1" hose) and shall be stationed at the location marked F on the attached evacuation map.

Each sanctioned participant lit ignition source is to be accompanied at all times by either a fully charged fire extinguisher of the appropriate class, or a full 5-gallon container of water. In the event of an unintentional fire, the nearest fire extinguisher will be located by participants and used to extinguish the fire. Once that action has been initiated, or immediately if the participants are not comfortable extinguishing the fire themselves, the Fire Safety team will be contacted. Rangers and Fire Safety team members will be patrolling the event, and will have radios on them at all times.

The Fire Safety Lead will respond directly to the incident to assess the situation and direct arriving fire safety volunteers. The standby volunteers will bring the fire suppression apparatus to the incident and will be directed by the fire safety lead. If the Fire Safety lead determines that escalation is required, the Fire Safety team will contact Producers and SOAK LLC who will relay the call to the local fire department. An escort will be designated to direct the local fire department to the incident and will be waiting for their arrival at Gate. Upon arrival at the incident, the local fire department will assume command.



## 10. First Aid Station

Team Responding: Medical  
 Escalate to Crackerjack First Response Specialists, 911 (at the discretion of Crackerjack)

The First Aid Station is located at the North East corner of the Barn Field. Equipment and Resources: Handwashing station, flush toilets, refrigerator, freezer, power, South and North gurney ramp, road access, event radios, basic triage medical equipment, 2-person UTV, phone, and internet.

The First Aid Station is staffed by Crackerjack Medical Response and the SOAK Volunteer Medical Team ("Medical"). Medical provides emergency services coverage 24 hours a day throughout the event. Services include emergency medical care, mental health support (in conjunction with Green Dot Rangers), and Communications. Medical provides 911 dispatch for all available services, including law enforcement.

All/any calls above the scope of practice of the SOAK Medical volunteer on shift should immediately escalate to Crackerjack.

### **Staffing**

Crackerjack will act as primary medical support during event hours:

**Thursday 5/21 12:00pm - Monday 5/25 3:00pm**

SOAK Volunteer Medical will act as secondary support for first aid triage. SOAK Volunteer Medical will act as primary support during Early Arrival hours and post-event hours:

**Wednesday 5/20 12:00pm - Thursday 5/21 12:00pm**

**Monday 5/25 3:00pm - Midnight**

While SOAK Medical is adequately staffed (at least three volunteer staff on duty), its team members can roam the event grounds to seek out first aid triage need). Crackerjack can either station one person at the medical station in coordination with a SOAK medical volunteer, send one staff person to travel with the roaming SOAK Medical team, or both.

Because SOAK General Liability coverage does not cover practitioners working as SOAK Medical volunteer staff, Crackerjack should respond to any/all calls in place of or alongside SOAK Medical (at the discretion of Crackerjack). Crackerjack and SOAK Medical will be on the same radio channel.

### **Ambulance and Air Transports**

Crackerjack is to make ALL calls for ambulances and/or air transports - no exceptions.

## **11. Food Handling & Food Waste**

Team Responding: Rangers, Placement, Producers

Escalate to SOAK LLC

Vending and food services are not provided by the event or permitted at the event for purposes of commodification, monetary exchange, or capital gain. Food services may be provided by camps in the form of a gift for small groups such as a picnic, family potluck, or other personal use.

Anyone interested in distributing food outside of their immediate family should obtain a State of Oregon Food Handlers Card. Food should be handled after proper handwashing and glove application. Food should be properly cooled and stored. It is the Camp's responsibility to prepare and provide as much ice or power needed to safely cool food.

- Food service workers are required to obtain a Food Handler's Card within 30 days of beginning work. The cost of the card is \$10.00 and the card is valid for three years.
- Food Handler's Card issued in any county are valid throughout Oregon. Cards issued in other states are not valid in Oregon.
- A valid Food Manager's Training certificate is acceptable in lieu of a Food Handler's Card.

If Law Enforcement or Wasco County Public Health representative is present, camps may be asked to provide or show proof of Food Handler's Cards.

All food waste is required to be properly stored or cooled during the duration of the event. All food and products entering the event must exit the event with the responsible party. No food waste or other food products are to be left at the event site. Composting on site is not permitted. Leave no trace. <http://www.oregon.gov/ODA/FSD/pages/index.aspx>

All food waste and garbage must be placed into a fly-tight container (to keep out flies) - no exceptions.

## 12. Hazardous Materials

Team Responding: DPW, Producers, Wasco County Hazardous Material Escalate to SOAK LLC and Tygh Valley Fire Department as needed

If a Hazardous Waste material (latex paint, herbicides, other) is discovered, DPW will phone Wasco County Solid Waste District to obtain advice on how to handle material for disposal.

### Wasco County Landfill

541.296.4082  
2550 Steele Road  
The Dalles, OR 97058

The nature of some events causes concerns about hazardous materials (e.g., propane gas cylinders used for cooking, pyrotechnic lighting areas, oxygen tanks used by EMS, etc.) and the ability of local officials to handle HazMat incidents. In most communities, the Fire Department is the agency that responds to calls. The best way to plan for the handling of hazardous materials is to inform the Fire Department ahead of time about potential hazards and their locations. Providing fire officials with an event footprint grid map with a description of the possible hazards reduces the response time and allows the responding agency to be prepared. If the local fire company is not adequately trained or equipped to handle the hazardous material, planners must identify in advance the closest department that is equipped and consider staging them nearby during the event.

## 13. Hostage

Team Responding: Rangers, Gate, Security when requested

**Immediate escalation to Producers, SOAK LLC, and Wasco County Sheriff's Office**

*Radio Call: Hostage*

1. Rangers will hold crowd perimeter until Law Enforcement deems site clear and situation under control.
2. Gate will close Gate operations and clear Gate Road once radioed to do so by Producers to make way for emergency vehicles.
3. Gate will radio Producers once Gate road has been cleared and secured.
4. Gate Lead on duty will escort Law Enforcement to site location where incident is taking place. Gate Shift Lead will maintain the Gate closure.

## 14. Human Waste & Sanitation

Team Responding: DPW, Bishop Sanitation  
Escalate to Producers

Producers will phone Bishop Sanitation immediately to resolve the issue.  
24-hour service (800) 443-3473

## 15. Kidnapping

Team Responding: Rangers, Gate, Security when requested

**Immediate escalation to Producers, SOAK LLC, and Wasco County Sheriff's Office**

*Radio Call : Kidnapping*

1. Rangers will hold crowd perimeter until Law Enforcement deems site clear and situation under control.
2. Gate will close Gate operations and clear Gate Road once radioed to do so by Producers to make way for emergency vehicles.
3. Gate will radio Producers once Gate road has been cleared and secured.
4. Gate Lead on duty will escort Law Enforcement to site location where incident is taking place. Gate Shift Lead will maintain the Gate closure.

## 16. Lost Child

Team Responding: Rangers, Gate

Escalate to Producers

Escalate to Wasco County Sheriff's Office if child cannot be located

*Radio Call: Lost Child*

1. If the child can not be located, the Producers should be radioed immediately. Producers shall decide whether or not to close the Gate operations.
2. Gate will close Gate operations and clear Gate Road if radioed to do so by Producers to make way for emergency vehicles.
3. Gate will radio Producers once Gate road has been cleared and secured.
4. Gate Lead on duty will escort Law Enforcement to site location where incident is taking place. Gate Shift Lead will maintain the Gate closure.
5. Rangers to remain with parent at parent's camp location until child is located. If LE has been involved, they will do so until LE arrives and clears them from the scene.

Also see "19. Missing Person"

Found or separated children should be accompanied by 2 volunteer staff members to the Ranger Headquarters located West of the Main House. Parents who have been separated from their children should be directed to Ranger Headquarters. Lost participants may also approach any Ranger on patrol for help.

## 17. Lost and Found

Team Responding: Ambassadors

IF DANGEROUS: Escalate to Rangers, Security, Producers

Lost items can be brought to and retrieved from SOAK's Lost & Found, which will be located at The Embassy. The Embassy is run by the Ambassadors; and it also serves as an event information center, with radio access to other departments.

### During SOAK

Ambassadors who are working The Embassy booth during open hours will log all items turned in on the 'Found Items' clipboard. They will write down a short item description, then tag and number the item with a piece of blue masking tape and log the number assigned to it on the clipboard.

When someone comes in looking for an item to see if it has been found, the Ambassador(s) on shift will first look through the bin to see if their item has been turned in already.

1. If the suspected lost item is in the bin, first ask the person a question or two to identify it before showing them the item. Locate the item by the blue tag number, and then find it on the 'Found Items' clipboard - cross it off, for as it has been found, and then Reunite the item with its owner.
2. If no one has turned this lost item in yet, the Ambassador will have the SOAK Participant fill out their information on the 'Lost Items' clipboard.

When The Embassy is closed, the items will be locked away and secured until the following morning. **You can only drop off or attempt to retrieve items during The Embassy's open hours.**

### Embassy Hours

Thursday: 3-7pm

Friday: 10am-6pm

Saturday: Noon-8pm

Sunday: 10am-9pm

Monday: 9am-1pm

AFTER HOURS: Please hold on to found items until Embassy open hours. If ABSOLUTELY necessary, find a Ranger to talk to about your item. No one has access to L&F items after hours.

Any further security/escalation of found items is at the discretion of the Ambassadors Manager or Shift Lead on duty, but this should be mostly limited to the following scenarios:

1. Any medications found may be brought to Medical, or radio them for advice.
2. Any dangerous items found must be reported immediately to Rangers, Security and Operations (including but not limited to fireworks, guns, etc)

### **After SOAK**

The best attempt will be made to get found items back to original owners. SOAK uses a Facebook group called "SOAK\*Lost & Found Bulletin Board" to list all found items with photos, and anyone can post descriptions & pictures of found items. Lost & Found is a volunteer-powered courtesy service. SOAK LLC is not responsible for lost/stolen/damaged items at SOAK.

## **18. Media Relations**

Team Responding: RCs, Gate  
Escalate to SOAK LLC, Producers  
*Radio Call: Media*

If media approaches Gate, Gate staff will radio for the Regional Contacts. Gate will hold the media at the Gate or D-Lot until the Regional Contacts arrive. The Regional Contacts may radio for SOAK LLC to intervene if necessary.

### **Photography & Video**

Commercial use of pictures or video taken at SOAK is prohibited without written consent from SOAK LLC. Consent can be obtained by writing to [portland@burningman.com](mailto:portland@burningman.com) prior to May 18, 2015.

## **19. Missing Person**

Team Responding: Rangers, Communications, Gate.  
Escalate to SOAK LLC, Producers  
Escalate to Wasco County Sheriff, Power/Comms Lead  
*Radio Call: Missing Person*

*If you know someone who may be missing or has questions about missing persons, please direct them to Ranger Headquarters, which is the clearinghouse for information gathered from local hospitals, police, Event Infrastructure, and Emergency Services. Emergency messages from those off site are available at Central Services.*

1. If Missing Person can not be located and there is cause for concern, the Producers should be radioed immediately.
2. Producers shall decide whether or not to close the Gate operations until person is located.
3. Gate will close Gate operations and clear Gate Road if radioed to do so by Producers to make way for emergency vehicles.
4. Gate will radio Producers once Gate road has been cleared and secured.
5. Gate Lead on duty will escort Law Enforcement to site location where incident is taking place. Gate Shift Lead will maintain the Gate closure.

Lost or separated persons should be accompanied to the Ranger Station located West of the Main House. Camp mates and friends who have been separated from a Missing Person should be directed to Ranger Headquarters. Lost participants may also approach any Ranger on patrol for help.

If search requires extension into the wilderness, especially if requesting involvement by large groups of people, contact Power/Comms Lead to assist in building/managing search teams and areas. SOAK LLC will escalate to the local county/state Search & Rescue Team as required.

## **20. Permitting**

Team Responding: Gate  
Escalate to: Producers, RCs and SOAK LLC

SOAK LLC has made safety recommendations in accordance with all filed municipal and county permits to all

participants. Participants are responsible for complying with all local, state, and federal laws. If Agency approaches Gate, Gate will radio for Producers, RCs and SOAK LLC immediately.

## **21. Potable Water**

Team Responding: Rangers, Ice/Water (Xandra Green)  
Escalate to Producers

SOAK\* is required to have at least 5 gallons of potable water per person per day on hand. If participants encounter an emergency and need to obtain water from SOAK, they should be directed to Ice Team or Central Services (RC, Producer and LLC camp) for assistance.

## **22. Power Interruption**

Team Responding: Power/Comms Lead  
Escalate to: Producers

Best efforts are made to provide power to sanctioned installations (primarily Staff Camps) but in the event of a power interruption, mission-critical power needs should be relayed to Power/Communications lead. This includes, but is not limited to: Medical Supplies Requiring Refrigeration, Staff Communications Devices, Emergency Lighting, Power for Public Address Systems in case of site-wide announcement. On-site power generators and The Ghost - Central Services Camp will distribute power to critical services until commercial power mains are restored. Participants are advised to bring their own sources of power and should not be reliant on the commercial mains.

## **23. Security & Perimeter**

Team Responding: Gate, Security, Rangers  
Escalate to Producers, Security  
Escalate to Wasco County Sheriff  
*Radio Call: Perimeter*

Justesen Ranch is particularly remote, with natural borders including White River and the canyon walls. The site is quite difficult to traverse without using the roads leading to the event. Since this site has one access road, it will be difficult for an unticketed participant to sneak into the event via other means. Inside the event, Rangers will be ensuring participants have wristbands which indicate they have properly entered the event with tickets.

Gate Staff will search all incoming vehicles and ensuring all passengers have physical tickets. If a stowaway is found in a vehicle, the entire vehicle will be prevented from entering the event. A Producer or LLC member will be called to assess the situation.

If a person is found inside the event without a wristband, the responder should immediately escalate to Security.

## **24. Suspicious Package/Container/Bag**

Team Responding: Communications (assessment), Rangers (crowd control & assessment), Medical team (physical triage).  
Escalate to SOAK LLC, Producers  
Escalate to Wasco County Sheriff  
*Radio Call: Suspicious Package*

See 'Section 3 Bomb Threat - Bomb Standoff Protocol'.

## **25. Temporary Structures & Structural Collapse**

Team Responding: Rangers (crowd control), DPW (structure support), Medical Team (physical triage)  
Escalate to SOAK LLC, Producers, Security if needed  
Escalate to South Wasco County Ambulance  
Escalate to Wasco County Sheriff  
*Radio Call: Structure collapse*

1. Rangers will locate DPW, who will obtain radios for team and report to Producers for plan-in-place.
2. DPW will ensure that civic structures pose no collapse or other hazard, and take precautionary measures to reduce incidences of damage, collapse, fall, such as removal of canopies, staking down equipment, unplugging electronics, etc.

### Temporary Structures

Because of their transitory nature, many events require easily constructed temporary structures. These include the stage platform itself, as well as towers to house speakers and floodlights, temporary seating such as bleachers, dance platforms, roofs, towers and masts, viewing platforms, marquees and large tents, and decorative items such as archways, overhead signs, and even sideshows.

All such temporary structures must be designed and erected to include a margin for safety and a view to potential hazards. A local government building-codes inspector should supervise the erection of temporary structures and ensure that they conform to local government building or engineering specifications.

Temporary structures are often hurriedly erected because access to the venue may be permitted only a short time before the event opens and they are usually designed for rapid removal at the conclusion of the event. In addition, these temporary structures are frequently neither designed nor erected to withstand stresses other than from intended use and are therefore not engineered to incorporate safety features. High winds or spectators climbing for a better vantage point can overstress these structures.

Personnel should inspect temporary structures periodically during events of long duration. They should post warnings on, or close, a temporary structure whose intended purpose is being violated.  
(Source: FEMA IS.15.a)

### Load Capacity

All structures have load capacities, and precautions should be in place to prevent misuse through overloading. These precautions apply to any viewing platform or vantage point, such as building walkways or balconies, which can cause a major incident if the number of spectators upon these structures is not properly controlled.

The bases of temporary structures must be protected from damage by vehicular traffic through the use of designated buffer zones.

(Source: FEMA IS.15.a)

## 26. Ticketing & Wristbanding

Team Responding: Gate, Rangers

Escalate to Producers, Security

*Radio Call: Producers Respond to Gate*

**All staff are responsible for reporting participants inside the event without a wristband. Participants without a wristband may be escorted to Ranger Headquarters until a Producer can be located.**

### Ticketing Protocol:

- One physical ticket is required per person aged 12 and over to enter the event.
- There are no sales of tickets at Gate. There are no refunds at Gate.
- People expecting to enter during Early Arrival on Wednesday May 20, 2015 must have one physical ticket plus one physical Early Arrival pass to enter the event.
- Adult wristbands are defined as those issued to anyone ages 21 and over.
- Child wristbands are defined as those issued to anyone ages 20 and under.
- Children are permitted with a parent or legal guardian.
- Note: Local residents can be issued a Day Pass access to the event, see below.

### Gate Procedure

1. Government-issue identification (with date of birth) must be checked for all participants who appear to be under 30 (and are obviously not a child).
2. Issue Adult wristbands to anyone aged 21 and over.
3. Issue Child wristbands to anyone aged 20 and under.

4. Issue Day Pass wristbands to anyone visiting from local towns who would like to enter for a short visit and do not have camping gear with them. Their vehicles should be directed to Parking, and they may enter on foot. If there are mobility issues please contact RCs / Producers to request assistance and transport, or transport with Gate resources if available.
5. Issue one Participant Waiver to each person entering the event. Parents and Legal guardians must sign on behalf of each child under the age of 18.
6. Issue Dog Tags to registered dogs and owners, and obtain signatures on Dog Agreements.
7. Issue passes to registered vehicles of all types.
8. Perform routine vehicle inspections in search of the following prohibited items:
  - Charcoal BBQs
  - Candles
  - Fireworks and Pyrotechnics
  - Chinese Floating Lanterns
  - Oil Lanterns
  - Tiki Torches
  - Fire barrels and pits
  - Deep fryers
  - Wood
  - Weapons including guns, bow & arrows, etc.
  - Unregistered dogs, or other animals of any kind
  - Stowaways

### Stowaways and Contraband

For all stowaway and contraband situations, **do not process the vehicle**. Send the vehicle and all passengers to D-Lot and call for Producers and Security to triage the situation by radio or in-person, and make the call as to whether anyone from their vehicle may enter the event. Offending participant(s) may choose to leave, but they may not enter the event or block traffic. Note license numbers, description of the vehicle, names of the participants, reason they weren't processed, etc. *Please use the Incident Report form - copies are located at the end of this document.*

### Staff Safety

No volunteers or paid staff should put themselves in a position to be hurt. If a situation is escalating make sure that you are watching each other's backs, that you are in contact with a Lead or Shift Lead, that other staffers know the situation, and that other staffers know your location.

**Event volunteers must not detain or physically handle people or weapons.** If a participant decides they don't want to enter our event, do not hinder their departure. District Security is DPSST-certified and prepared to handle situations that may escalate. Escalate immediately to Security if anyone's safety is at risk.

### Revocations & Refunds

Ticketholders have a revocable license to be at SOAK. No refunds will take place at the Gate. No ticket sales take place at the Gate unless previously authorized by the RCs (ie: non-delivery of ticket purchase with tracking). Questions about refunds should be escalated to Producers.

## 27. Traffic Control

Team Responding: Gate, Parking

Escalate to Producers.

*Radio Call: Traffic Incident*

Traffic Control is a responsibility of both the Gate Department and the Parking Department. Primary traffic into the event is controlled by the Gate Department; processed or returning traffic is controlled by the Parking Department. The Gate entrance serves as a location for a cursory check of tickets, IDs and early arrival information to ensure a vehicle can move forward for processing, or determine that it must turn around and leave the event.

Although Gate staff are not trained as ODOT flaggers they will be given specific instruction to ensure their safety and the safety of drivers on the road. The roads that lead into the event site are public and managed by Wasco County, OR. As long as all traffic management is handled within the private property of Justesen Ranch and off Jake Davidson Road, traffic control certification with ODOT (flagger certification) is not required.



In order to comply with Oregon Special Event Traffic Code, please follow the Traffic Control Plan as outlined in the Wasco County Mass Gathering Permit. The Traffic Control Plan outlines the flow of traffic into the event site and back out of it. Evacuation protocols covered under Section 8 of this document include specific steps for Rangers, Fire Safety, Parking, and Gate to coordinate evacuation of the site. As mentioned above, all vehicles pass through Apex and vehicles entering the event then pass through The Gate proper.

The following roadways are affected by our event:

- US-197 is a State of Oregon Highway.
- Tygh Valley Road is a Wasco County, OR maintained roadway.
- Jake Davidson Road is a Wasco County, OR maintained roadway for .24 miles, after which it is a private road maintained by Deed Holder/Property Owner Fred Justesen.

### **Vehicle Collision**

Team Responding: Parking Leads, Rangers, Gate..

Escalate to: Producers.

*Radio Call: Parking / Collision*

In the event of a collision (vehicle to vehicle):

1. If all drivers involved are present then the Parking Leads will escalate the situation to the Producers to help resolve the problem with the drivers.
2. If not all drivers are present then Parking will coordinate with The Rangers and provide best efforts to locate the other driver(s) and escalate the situation to Producers and SOAK LLC. All traffic incidents must be reported to the Producers and LLC, and documented immediately in the *Incident Report Form*.

## **29. Weather Hazards/Storms**

Team Responding: Rangers (crowd control), DPW (structure support), Power/Comms (radio traffic).

Escalate to Producers, SOAK LLC

*Radio Call: Weather Hazard*

Reporting person will place a call to Power/Comms Lead regarding a weather concern. Communications will affirm hazard through commercially available weather radio/regional radar (if available) and make announcement to Rangers to distribute information. Rangers will locate DPW, who will obtain radios for team and report to Producers for plan-in-place.

DPW will ensure that civic structures pose no collapse or other hazard, and take precautionary measures to reduce incidences of damage, collapse, fall, such as removal of canopies, staking down equipment, unplugging electronics, etc.

Rangers will notify participants via Theme Camp PA System and on-foot (word of mouth) to advise of a potential hazard, and preparations to ensure safety during event and in camps. Participants will be advised to shelter in place and secure all structures. Once the immediate hazard has passed, Rangers, Gate, Fire Safety Team may enact Evacuation Protocol if needed.

# SOAK 2015

May 21 – 25, 2015  
Justesen Ranch, Tygh Valley, OR

# SURVIVAL GUIDE

SOAK#  
LEVEL UP

## GATE HOURS:

May 21: NOON – Midnight | May 22 & 23: 9:00 am - Midnight | May 24: 9:00 am - 6:00 pm  
May 25th: Event Ends. Have an exit plan. Gone by 3:00 pm – not packing – GONE.



## What is SOAK?

SOAK is the Regional Burning Man Gathering for Portland and Western Oregon. It is a multi-day interactive family-friendly art festival and camping event on beautiful Eastern Oregon land with sprawling grassy lawns and diverse trails. It's a place to meet your fellow Burners and get a taste of Burning Man, Northwest style. SOAK features participation, fire performances, art, DJs and live music, a pageant, theme camps, workshops, and two ceremonial burns. Anyone can participate.

## Our Core Values

Participation • Accountability • Responsibility • Respect

## Tickets

- You must have a physical ticket and a photo ID to be admitted.
- There are no gate sales and no will-call tickets.
- People without tickets will be turned away at the gate.
- People without proper RV/Camper/Mobile Vehicle registration will be turned away at the gate. Register your RV or Camper: [bmpdx.com/parking](http://bmpdx.com/parking)
- ALL minors must be accompanied by a parent or legal guardian. Kids under 12 are free.
- Dogs are allowed by pre-approved application only. Apply by April 27: [bmpdx.com/dogs](http://bmpdx.com/dogs)

## Community Responsibilities

**Personal Boundaries:** Respect the moment. Comfort levels vary at different times and with different people. Before you assume someone wants your physical attention, ASK. Being direct isn't a buzz-kill; it's an expected protocol. NO means NO. This includes taking photos, video, as well as physical and verbal communication. After someone has said no, cajoling or any form of emotional blackmail is unacceptable.

**Be Responsible:** Be capable, able to say no, and sober enough to stay in control. How you feel is not magically known to others, so communicate your boundaries! You are responsible for yourself, but you can always ask for help.

**Drugs and Alcohol:** Users of alcohol, caffeine, and other drugs should be aware of the risks of alcohol poisoning and dehydration. Serving alcohol to minors under 21 is illegal. Please drink responsibly. Participants found to be consuming or distributing personal alcohol outside of their campsites will be asked to leave the event. The use, possession, and distribution of illegal drugs are violations of the law.

**Law Enforcement:** Even though SOAK is held on private property we respect ALL local, county, state and federal laws. Law enforcement agencies are welcome at SOAK at any time, and may be present on site. If you are approached by law enforcement, be cooperative. You may ask for identification or a business card if you feel you need follow up. If you feel there is something to report about your experience, (positive or negative), find a SOAK or BRC Ranger to file a report.

# Code of Conduct

We value all participants, and believe that radical self-expression flourishes in an environment where mutual dignity and respect are upheld.

## BE EXCELLENT WITH EACH OTHER.

We are dedicated to providing a harassment-free experience for everyone. Harassment includes (but is not limited to) unwelcome offensive verbal comments related to gender, age, sexual orientation, disability, physical appearance, body size,

race, and religion. It also includes (but is not limited to) deliberate intimidation, stalking, following, harassing photography or recording, sustained disruption of talks or other events, inappropriate physical contact, and unwelcome sexual attention.

Participants asked to stop any harassing behavior are expected to comply immediately. If a participant engages in harassing behavior, the event organizers may take any action they deem appropriate, including warning the offender and/or expelling them from the event.

If you are being harassed, notice that someone else is being harassed, or have any other concerns, please contact a member of event staff immediately. Event staff can be identified as they'll be wearing branded t-shirts and/or laminated badges, and carrying radios. Event staff will be happy to help participants contact event security or local law enforcement, provide escorts, or otherwise assist those experiencing harassment to feel safe for the duration of the event.

\*\*\*\*\*

# PREPARATION

You must plan ahead and bring everything you need to SOAK, including WATER, FIRST AID, and FOOD. Practice SELF-RELIANCE.

There is NO FREE WATER, NO COFFEE, NO GARBAGE, and NO FUEL available on site!

**GARBAGE & RECYCLING:** This is a LEAVE NO TRACE event — please bring sealable receptacles for your garbage, compost, and recycling. Nothing touches the ground, including gray water! Dumping gray water on the ground or in the White River will lead to you being ejected from the event.

Pack it in, pack it out. This includes gum, gray water, and food! Respect the beauty of our host's property. Don't ask others to clean up after you. (Pro Tip: Altoid tins are great portable ashtrays).

**POWER, CELL PHONES, AND INTERNET:** You will need to supply any power you need for the event - there is no public grid. Cell phone service is limited and there is no Wi-Fi. Medical personnel and staff with radios are equipped with a phone for EMERGENCY PURPOSES ONLY.

**PLACEMENT:** If you have applied for placement for your camp, art, or vehicle, find a Placer as soon as you arrive to direct you to your camp location. If you are NOT placed, do not camp inside the areas marked by survey flags. Do not put your stuff in areas marked for placed things. Field roads will be marked in red flags – do not camp inside them.

Placed things must arrive by Friday noon. After that, the space becomes first come, first serve.

Register for art and theme camp placement by April 27:

[bmpdx.com/themecamp](http://bmpdx.com/themecamp)



## What to Bring

- Required: Your TICKET
- Required: Your ID
- Required: Adequate Food
- Required: Drinking water: 2 gallons per person, per day
- Required: Your camp setup (tent, trailer, bedding, kitchen setup)
- Required: Gray or dish water receptacle - nothing touches the ground - no dumping!
- Required: Food waste and trash receptacle in a fly-tight covered/sealed container/bag
- Lighting for your camp and self
- Warm clothing for the rain or chilly night time temperatures
- Power you need for the event (generators, batteries)
- Personal libations
- First Aid supplies
- Prescriptions, glasses, contacts
- Optional gifts
- Costumes, other personal décor
- Musical instruments and other creative supplies
- Cooking and/or generator fuel
- Extra fuel for your car
- Extra one-ply toilet paper
- Bicycle or other human powered vehicle - make sure to add lighting
- Garden cart or wheelbarrow to haul your gear to your camp site
- Dog leash, dog waste bags, dog food (see: Dog Policy)
- Camera (Commercial use of pictures or video taken at SOAK is prohibited without written consent from SOAK, LLC, prior to the event - contact us at [portland@burningman.org](mailto:portland@burningman.org))
- An open mind

# SERVICES



**PORTO POTTIES:** Porto-potties and handwashing stations will be placed around the property. If it didn't come from your body, you can't put it in the potty. Respect our host and your neighbors: take good care of the facilities. (It never hurts to bring extra one-ply toilet paper.) Respect the property: do not use the woods as your toilet. Do not place paper towels, 2-ply t.p., diapers, wet wipes, feminine products, or dog waste bags in the toilets.



**MEDICAL:** SOAK supplies a professional triage medical service as well as an all-volunteer medical staff that only offers the level of care they are certified to provide. The Medical station offers first aid and basic triage, and is indicated on your map. The main Medical tent is located in the Barn Field.



**EMERGENCIES:** In the event of a medical, mental health, or other emergency that cannot be handled on site, emergency services will be called. Notify SOAK Medical, Rangers, or a Staff member with a radio if you have an emergency or have witnessed one.



**RANGERS & SECURITY:** You are responsible for your actions. This includes respecting your neighbors, controlling the volume of your camp, and working out disagreements respectfully. Rangers patrol the event and you can reach out to them if you need help resolving a conflict. Typically dressed in khaki (or green Oregon shirts), Rangers are participants who volunteer to help to make our event safe, smooth, and enjoyable.

Licensed event security will be on duty at all times during the event, and will escalate matters to law enforcement when appropriate.



**ICE:** Limited quantities of pre-packaged ice will be available at \$3.00 per bag. Cash only. No refunds. The Ice Sales tent is located on your map.



**WATER:** You must bring everything you need, including 2 gallons of water per person, per day. SOAK has potable water on hand, but only in case of emergency.



# SAFETY

To help ensure the safety of all participants, SOAK Gate staff will search all vehicles entering the event site.



**SWIMMING IN THE WHITE RIVER: NO.** The current and depth of White River can be unpredictable and fatal. Please stay out! You may swim in the springs in the Parking Area at your own risk - this is a working cattle ranch and cows carrying pathogens have also used the springs. There is no lifeguard on duty.



**NO WEAPONS:** Firearms are prohibited. Leave it at home, even if it's licensed. You don't need it, and we don't want to deal with it.



**NO FIREWORKS:** For everyone's safety and to protect the land, personal fireworks and pyrotechnics are prohibited.

**FIRE SAFETY:** \*See Policies: Fire



**SMOKING:** The event site is dry and extreme caution is necessary to prevent fires. YOU are responsible for keeping ashes and butts off the ground. Leave no trace! Respect 'No Smoking' signs where you see them. (Pro Tip: Altoid tins are great portable ashtrays).



**FIRST AID:** Be prepared with your own first aid supplies and medications. There may be rattlesnakes, bees, and other natural hazards on the property. Bring precautionary items, if you have been known to experience sensitivities or allergic reactions.



**RATTLESNAKES:** This is rattlesnake country. Please stay within the boundaries of the event space to avoid a confrontation. Snakes are more afraid of you than you are of them, so do not provoke them by climbing on rocks, overturning rocks and logs, and hiking outside of the event boundaries.



**TICKS:** Central Oregon is home to two varieties of ticks, and May is tick season. Avoid tick bites by staying within the boundaries of the event space and wearing protective clothing or insect repellent. Check for ticks on your body at least once per day. If you find one, Medical staff can assist you.



**VEHICLE ACCESS:** There are limited areas (indicated on your map) that are safely accessible by a vehicle. Plan to unload and reload near your camp but park only in designated areas. Please respect all postings that may indicate vehicles are not allowed, such as "no vehicles beyond this point".



**SPEED LIMIT 5 MPH:** The speed limit everywhere at SOAK is 5 MPH. To ensure everyone's safety, please help to coach and enforce this speed limit amongst your fellow community members

# POLICIES



**Food Handling and Distribution:** Camps wanting to distribute food or beverage of any kind must follow all State, County, and Local regulations. We recommend that camps obtain proper Food Handlers Cards.

Info about Food Handler Certification is here: <http://public.health.oregon.gov/HealthyEnvironments/FoodSafety/Pages/cert.aspx>



**Alcohol Distribution:** Adults wanting to share personal alcohol must follow all State, County, and Local regulations. Please ensure that everyone is consuming responsibly and can verify that they are over the age of 21 with identification. Every participant is responsible for carrying proper ID. Please restrict alcohol consumption to personal use within your camp only.



**Fire:** For the safety of the surrounding community and all participants, the following items are prohibited: fire pits/barrels, chimineas, candles, (tiki) torches, charcoal BBQs, deep fryers, and oil lanterns. Vehicles will be searched; if these items are found, they will be held at Gate until arrangements have been made to properly dispose of them. Alternatives: propane patio heaters, elevated propane fire pits, and battery powered lanterns.

Even though precautions are in place, the Local Fire Authority may not permit our ceremonial burns if the weather or other conditions are not ideal. Please help to control some of these factors by only camping in designated areas, and spacing your tents and camping vehicles at a safe distance apart from each other, structures, and any personal fire apparatus.

All flame, including personal ground-elevated propane patio heaters and fire art, must be monitored at all times. Unattended flame will be extinguished and persons responsible may be ejected from the event. Each camp or performer must keep a charged fire extinguisher or 5 gallon or greater bucket of water within 10 feet of their flame at all times.

All fire (and fire art) must be kept at least 25 feet or greater from any structure, vehicle, fence, or tent. Fire spinning and performing is only allowed in designated areas, which will be physically marked at the event. Fire spinning is not allowed in tent camping areas.

All fire including patio heaters, art incorporating fire, fire performances must be pre-registered here by May 12: [bmpdx.com/fire](http://bmpdx.com/fire)

**Large Vehicles, Camping Trailers and RVs:** Limited areas are accessible to RVs and camping trailers. All RVs, trailers, and large vehicles intended to be camped in MUST pre-register: [bmpdx.com/parking](http://bmpdx.com/parking)



Any RVs or trailers associated with a Theme Camp should be registered for Placement by their Theme Camp Liaison: [bmpdx.com/themecamp](http://bmpdx.com/themecamp)



**Car Camping:** Car camping (camping in or with a vehicle not designed for camping, such as an SUV or pickup truck bed) is not allowed. You may not park your passenger vehicle in your camp. If you need

handicap parking near your camp, please contact us in advance by registering: [bmpdx.com/parking](http://bmpdx.com/parking). We will accommodate you.

There is plenty of space for tent camping, adequate unloading zones, and parking for all vehicles attending the event.

Vehicles that are designed to be camped in include tent trailers, VW Buses/Vanagons, converted school buses, in-bed campers, and converted vans must pre-register for the RV/Camper lot: [bmpdx.com/parking](http://bmpdx.com/parking)



**Lost Items:** SOAK has a Lost & Found (check your map) but is not responsible for lost or stolen items.



**Ejection:** SOAK, LLC reserves the right to deny entry to the event, or to revoke event access at any time, for any reason.



**GTF0!** We love you and your camp, but please have an exit plan. You need to clean up and leave by 3:00pm Monday, at the latest. Whether or not you are part of the sitewide clean-up effort, please do your part and patrol your campsite and the grounds around it for cleanliness.



**Ins -&- Outs:** Each participant will be given a wristband. Re-entry is allowed only with a wristband and a ticket stub. Keep your wristband on AT ALL TIMES during the entire event. Parking is not guaranteed with re-entry.



**Driving during event:** For the safety of others, once vehicles are parked they must stay put. Unregistered art and adaptive vehicles are not allowed to drive during the event. The speed limit at SOAK is 5 MPH, always and everywhere.



**Dogs:** SOAK is proud to offer a Dog Application allowing for up to 25 dogs to attend SOAK. One dog per family may register. If more than 25 dogs have applied before the registration deadline, then all animals will be selected at random, and the owners will be notified. As of 2015, all dogs must be kept on leash or lead while at SOAK. Apply by April 27: [bmpdx.com/dogs](http://bmpdx.com/dogs)

Certain ADA Service Animals are exempt from the lottery. If you intend to bring a service dog, you are still required to register that animal; the form contains information to help us connect you with your animal during the event. All service dogs must meet the revised ADA requirements and have proper ADA documentation to be exempt from the SOAK dog lottery. Companion and emotional support animals do not qualify for the exemption and must apply for the lottery. ADA Regulations



**No Vending:** There is NO vending or advertising of any kind permitted at SOAK other than ice sold by the event. Please arrange to cover logos or advertisements on your vehicles or camp infrastructure.



**Photography:** Commercial use of pictures or video taken at SOAK is prohibited without written consent obtained prior to the event from SOAK, LLC. You are responsible for respecting event participants and asking their permission BEFORE you photograph or film them. If you are asked to stop photographing or filming, you must do so immediately.



**Buildings on site:** There is NO ACCESS to any of the private buildings on the property.

# NEW IN 2015

**Ice for Sale:** \*See Services

**Water for Emergencies:** \*See Services

**No Car Camping:** \*See Policies

**Gate Staging:** The Gate staging area helps prevent traffic from stacking up along Tygh Valley Road and Jake Davidson Road, and is indicated on your map.

To get through Gate swiftly and easily, follow these tips:

- Have your ticket(s) and ID(s) ready before you pull up to Gate.
- Make sure your RV/rig/trailer is unlocked and accessible for searches.
- Abide all federal, state, and local driving/vehicle laws by not traveling with open alcohol containers, illegal drugs or paraphernalia, or hazardous materials.
- Stay with your vehicle; do not exit the vehicle unless asked to do so.

**Early Entry— Wednesday only:** Placed theme camps, art car crews, art installations, and volunteers can apply for early entry for Wednesday, May 20th arrival only. There will be no early entry allowed on Thursday, May 21st.

\*\*\*\*\*

## Volunteering

Did you know that SOAK has a volunteering population of about 15%?!?! This is uniquely high and awesome, and we are happy that so many of you choose to participate in this way. But in 2014, SOAK had a no-show rate of 50%. You may have been directly impacted by this... but this year you can help! Sign up for a crew that interests you: [bmpdx.com/volunteer](http://bmpdx.com/volunteer)

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## The Commute & Ridesharing

Carpooling (vehicles with 2 or more people) is not required in 2015, but we cannot express enough gratitude toward those who choose to carpool and offer ride shares for our event. Because car camping is not allowed at SOAK, it is extra-important that you make a plan to reduce the environmental and traffic impact on the roadways by reducing the number of cars attending the event. You, as participants, hold much of the responsibility for showing the surrounding community what a model event SOAK can be. Sign up for a ride share here: [bmpdx.com/rideshare](http://bmpdx.com/rideshare)

Please plan for the following:

- Carry at least 2 people in each vehicle, if you can.
- Pack in a way that your items are easily deployable at 30-minute unloading zones for walk-in and theme camp areas.
- Park your vehicle in the designated parking lot at the Gate staging area.
- Bring absorbent material to place under your vehicle if it is known to leak fluids (Leave No Trace!)

**Mutant Vehicles & Art Cars:** Small mutant vehicles and art cars are encouraged. Registration is required. Please register your art car to let us know what you plan on bringing BEFORE arriving. Unregistered vehicles will not be permitted. Art Car passes will be distributed at Gate. Register at: [bmpdx.com/parking](http://bmpdx.com/parking)

**Adaptive Vehicles, Golf Carts, and UTVs:** We are pleased to allow small vehicles on site for those who have mobility limitations. Motorcycles, mopeds, or scooters are NOT permitted to drive during the event. Registration is required. Please register your adaptive vehicle and let us know what you plan on bringing BEFORE arriving. Unregistered vehicles will not be permitted. Adaptive Vehicle passes will be distributed at Gate. Register at: <http://bmpdx.com/parking>

**Mobility Restricted & Handicap Parking:** Designated mobility restricted parking will be available in the main fields and walk-in camping areas. Do not abuse this privilege; we are reserving this limited space for those who genuinely require it. Mobility restricted parking passes will be issued at Gate. Register at: [bmpdx.com/parking](http://bmpdx.com/parking)

**Unloading Your Gear:** Designated unloading zones for setting up camps and unloading near the walk-in camping areas will be marked. Vehicles have 30 minutes to unload. Share the zone - this space is not to be used while you are setting up your camp. SOAK has the right to tow your vehicle for improper parking. The community will let SOAK know if you have been there for longer than 30 minutes.



## Our Principles

- Inclusion
- Gifting
- Decommodification
- Self-reliance
- Self-expression
- Communal Effort
- Civic Responsibility
- Leaving No Trace
- Participation
- Immediacy

[bmpdx.com/principles](http://bmpdx.com/principles)

# GETTING TO SOAK

## Directions

**Justesen Ranch at White River Canyon**  
**89720 Jake Davidson Road\*\***  
**Tygh Valley, OR 97063**

\*\* listed as Davidson Grade Road on Google maps

### FROM THE WEST: PORTLAND, OREGON COAST

- 1) Go East on I-84 towards The Dalles.
- 2) From the town of The Dalles, take Exit 87 onto US-197 S/US 30 W towards Dufur and Bend. (Watch for US-197 S signs as it disconnects with US 30).
- 3) Turn right onto Tygh Valley Road (signs for Tygh Valley Road). PLEASE DRIVE SLOWLY in Tygh Valley. (This is a loop, so if you miss the first Tygh Valley Exit, you have another chance).
- 4) Travel 1.5 miles, cross the river, and turn right onto Jake Davidson Road (or a left if you missed the first Tygh Valley exit). Watch for SOAK signs.
- 5) On Jake Davidson Road, merge into the SOAK Gate staging lanes to your left. Do not bypass the Gate staging area - you will be turned around and placed at the end of the line.

### FROM THE NORTH: SEATTLE, BRITISH COLUMBIA

- 1) Go East on I-90.
- 2) In the town of Ellensburg take exit 110 to merge onto I-82 E/US-97 S toward Yakima.
- 3) Take exit 37 to merge onto US-97 S toward Goldendale/Bend Oregon.
- 4) In Yakima merge onto US-97 for 14.6 miles and then turn right to stay on US-97.
- 5) Travel 58.4 miles and turn left to stay on US-97.
- 6) Travel 0.2 miles and at US-14 near the Columbia River, turn left onto US-97 S/WA-14 E.
- 7) Travel 0.4 miles and take the 1st right onto US-97 S. Welcome to Oregon.
- 8) Turn right to merge onto I-84 toward The Dalles.
- 9) Take exit 87 for US 30/US 197 toward Dufur and Bend. (Watch for US-197 S signs as it disconnects with US 30).
- 10) Follow steps 3 through 5 above, for 'From the West: Portland, Oregon Coast'.

### FROM THE SOUTH: EUGENE, CORVALLIS

- 1) Go North on I-5 towards Portland.
- 2) Merge East onto I-205.
- 3) Take Exit 12 onto OR-212/OR-224 E in Clackamas.
- 4) In the town of Boring take a slight right onto US-26 E/Mount Hood Highway (signs for SE 312th Dr./Sandy/Mount Hood).
- 5) Take a slight left onto OR-216 E.
- 6) After 25.8 miles turn left onto OR-216/US-197.
- 7) Follow steps 1 through 3 below, for 'From the South: Bend'.

### FROM THE SOUTH: BEND

Go north on Hwy 97, and merge onto Hwy 197 N.

- 1) Turn left onto Tygh Valley Road. Watch for SOAK signs. You will not go through the town of Tygh Valley.
- 2) Take the 1st left onto Jake Davidson Road.
- 3) Merge into the SOAK Gate staging lanes to your left. Do not bypass the Gate staging area - you will be turned around and placed at the end of the line.

## Amenities & Last Stops

### RV Dump Stations:

- Dufur RV Park: 10 Aikin St., Dufur
- Pine Hollow Lakeside Resort: 34 N Mariposa Dr., Tygh Valley
- Columbia Hills RV Village: 111 US 197, Dallesport, WA

### Fuel:

- Richmond's Service: Maupin, OR, Hwy 197
- Walters Corner: 80501 Hwy 216 Maupin, OR (to/from Hwy 26)
- Various establishments: The Dalles, OR, I-84 and Hwy 197

### Food/Water/Ice/Supplies:

- Tygh Valley General: Tygh Valley Rd, Hwy 197
- Kramer's Market: Dufur, Hwy 197
- Molly B's Diner: 57740 Main St, Tygh Valley, Hwy 197
- Wamic Store: 57016 Wamic Market Rd, Hwy 197
- Various establishments: The Dalles, I-84 and Hwy 197
- Various establishments: Maupin, Hwy 197

### Showers/Swimming:

- Community Swimming Pool: Dufur, OR, Hwy 197

### Hardware:

- Dufur Hardware: Dufur, OR: Hwy 197
- Maupin Hardware Service & Supply: Maupin, OR: Hwy 197

★ **RESPECT THE NEIGHBORS:** Do not use private driveways to turn around.

★ **RESPECT THE ROAD:** Obey all speed limits, and watch out for animals and school zones. Be mindful of narrow roadways and drive carefully.

★ **DO NOT DRIVE TIRED!** Highways 26 and 197 can be fatal if you're not fully alert and aware.



road to Tygh Valley

road to hwy 216

off limits

camping

off limits

overflow camping

OPS sheriff meetup

heli LZ

parking (no camping)

burnable art (no camping)

overflow parking (no camping)

off limits

key: gate DPSST security medical/EMT rangers/security power water & ice toilets carport tent rv